#### UNITED STATES DISTRICT COURT

#### FOR THE DISTRICT OF DELAWARE

DAVID E. JONES, :

Plaintiff, : Civil Action No. 07-743-MPT

•

UNITED STATES OF AMERICA,

v.

Defendant.

## DEFENDANT'S OPENING BRIEF IN SUPPORT OF ITS MOTION FOR SUMMARY JUDGMENT

COLM F. CONNOLLY United States Attorney

By: Seth M. Beausang (De. I.D. No. #4071)
Assistant United States Attorney
1007 N. Orange Street, Suite 700
Post Office Box 2046
Wilmington, Delayora 10800, 2046

Wilmington, Delaware 19899-2046

(302) 573-6277

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#### NATURE AND STAGE OF THE PROCEEDINGS

On November 20, 2007, Plaintiff David E. Jones, through counsel, filed the Complaint against the United States of America asserting three claims under the Federal Tort Claims Act, 28 U.S.C. §§ 2671, et. seq (the "FTCA"). (Doc. No. 1 ("Compl.").) Plaintiff's claims are based on medical care he received from employees of the United States Department of Veterans Affairs, Medical Services Division, and the Department of Veterans Affairs, Veterans Benefits Division (together, the "VA"). Discovery is to be completed by December 1, 2008. (Doc. No.  $17 \, \P \, 3(c)$ .)

Even though claims under the FTCA are tried without a jury, the Court's Scheduling Order permits the Government to file a dispositive motion to "determine the timeliness of the Plaintiff's action." (Id. ¶ 9.) In an effort to avoid unnecessary discovery and conserve judicial and other resources, the Government has moved for summary judgment early in the discovery period on the ground that Plaintiff's claims are barred due to his failure to either file within the FTCA's two-year statute of limitations period or show why the limitations period should be equitably tolled. This is the Government's Opening Brief in support of its Motion for Summary Judgment.

#### **SUMMARY OF THE ARGUMENT**

- 1. Tort claims brought against the United States under the FTCA are forever barred unless they are presented in writing to the appropriate federal agency within two years after the claims accrue. 28 U.S.C. § 2401(b) (2008).
- 2. Here, Plaintiff's Complaint should be dismissed because Plaintiff did not present his tort claims to the VA until after the expiration of the FTCA's two-year statute of limitations. Plaintiff's claims accrued when he knew he was injured and who injured him, in other words, at the very latest, immediately after his third surgery on March 9, 2001. See United States v. Kubrick, 444 U.S. 111, 121-22 (1979); (Compl. ¶ 16.) Plaintiff did not present his claims to the VA until June 2, 2003, more than two years later. As a result, Plaintiff's claims are barred.
- 3. Plaintiff cannot meet his burden to show that the limitations period should be equitably tolled. In the Third Circuit, equitable tolling is allowed "sparingly," and only "(1) where the defendant has actively misled the plaintiff respecting the plaintiff's cause of action; (2) where the plaintiff in some extraordinary way has been prevented from asserting his or her rights; or (3) where the plaintiff has timely asserted his or her rights mistakenly in the wrong forum." Hedges v. United States, 404 F.3d 744, 753 (3d Cir. 2005). "Absent a showing of intentional inducement or trickery by the defendant, a statute of limitations should be tolled only in the 'rare situation where equitable tolling is demanded by sound legal principles as well as the interests of justice." United States v. Midgley, 142 F.3d 174, 179 (3d Cir. 1998). Plaintiff cannot show that this is one of those "rare situations" where equitable tolling applies. Plaintiff's claims are barred.

#### STATEMENT OF FACTS<sup>1</sup>

#### Background. A.

In Count One of his Complaint, Plaintiff claims employees of the VA committed medical malpractice during three surgeries that he underwent on January 11, 2000, January 14, 2000, and March 9, 2001. (Compl. ¶¶ 4-6, 17, 23-28.) Count Two alleges that the VA failed to obtain Plaintiff's informed consent for the surgeries. (Id. ¶¶ 29-34.) Count Three alleges that the VA committed battery by failing to obtain Plaintiff's informed consent. (Id. ¶¶ 35-39.)

Plaintiff first visited the VA in connection with the events giving rise to this lawsuit on November 19, 1999. (Id. ¶ 7.) On that day, Plaintiff was seen at the VA Medical Center in Wilmington, Delaware (the "VAMC"), for a sore, protruding umbilical hernia and was referred to surgery for a consulation. (Id.) On or about December 16, 1999, Plaintiff was evaluated by a doctor at the VAMC and scheduled for a surgical repair of his hernia in January, 2000. (Id. ¶ 8.)

On or about January 11, 2000, Plaintiff underwent outpatient surgery at the VAMC which closed his umbilical hernia. (Id. ¶ 9.) Following surgery, Plaintiff was admitted as an impatient to VAMC for observation, and was discharged on January 12, 2000. (Id. ¶ 10.) On or about January 13, 2000, while at home, Plaintiff began vomiting stool. (Id. ¶ 11.)

On January 14, 2000, Plaintiff was rushed to the VAMC Emergency Room. (Id. ¶ 12.) VA doctors performed an emergency exploratory laparotomy, an evacuation of an abdominal wall hematoma, and a repair of a serosal tear, after which Plaintiff was admitted to intensive care. (Id. ¶ 13.) Plaintiff was discharged from the VAMC on or about January 21, 2000. (Id.)

<sup>&</sup>lt;sup>1</sup>The VA accepts the facts alleged in Plaintiff's Complaint only for purposes of this dispositive motion.

Plaintiff suffered post-operative infectious complications. (Id. ¶ 15.) The post-operative infection led to a diagnosis of recurrent facial defect and ventral hernia, which required yet another operation at the VAMC on or about March 9, 2001. (Id. ¶ 16.) Plaintiff was discharged from the VAMC on or about March 14, 2001. (Id.) Plaintiff claims that since the first operation he has been in constant pain and unable to work. (Id. ¶¶ 18-19.)

#### В. With Assistance From The VVA, Plaintiff Files A Claim With The VA For Disability Benefits Pursuant to 38 U.S.C. § 1151.

On March 13, 2000, Plaintiff went to Viet Nam Veterans of America, Inc. (the "VVA"), a congressionally chartered organization, for assistance in filing the appropriate requests for financial and other assistance from the federal government. (Id. ¶ 20.) The VVA is a private, not-for profit, organization, that does not receive any funding from federal, state, or local governments. (App'x at A1-A2.) Its goals include "hold[ing] government agencies accountable for following laws mandating veterans['] health care." (Id. at A2.)

Plaintiff signed a power of attorney with the VVA to present his claim for disability compensation under 38 U.S.C. § 1151. (Id. at A6 ¶ 9.) According to Plaintiff he did not know that he could also bring a claim against the VA under the FTCA. (Id. ¶ 10) Plaintiff also claims that no one with the VVA told him about his right to bring a FTCA claim. (Id. ¶ 11.)

Accordingly, on March 13, 2000, the VVA wrote to the VA to advise that Plaintiff "wishes to open a claim for service connected disability for complications from [an] operation received at Wilmington VA Hospital for hernia operation, and scars." (App'x at A8-A9.) Under the relevant statute, 38 U.S.C. § 1151(a)(1), a veteran can obtain benefits for a "qualifying additional disabilty," which is a disability that is "not the result of the veteran's willful

misconduct," that is "caused by hospital care, medical or surgical treatment, or examination furnished the veteran" by the VA, and the proximate cause of which is, either, (1) "carelessness, negligence, lack of proper skill, error in judgment, or similar instance of fault on the part of the [VA] in furnishing the hospital care, medical or surgical treatment, or examination," or (2) "an event not reasonably foreseeable." In other words, a veteran does not necessarily have to show that the VA committed negligence to obtain disabilty benefits under § 1151.

The VVA's March 13 letter asked the VA for its assistance in opening Plaintiff's disability benefit claim and developing evidence as required by 38 C.F.R. § 3.103, which is the VA regulation that sets forth the procedure the VA follows when adjudicating a disability benefit claim. (Id. at A9) The letter asked the VA to "please give this Veteran any benefit of the doubt that may arise at any point in his/her case" "[a]s required by 38 C.F.R. § 3.102." (Id.) The letter did not accuse any VA employees of committing negligence while caring for Plaintiff.

#### C. Plaintiff And The VVA Repeatedly Fail To Respond To The VA's Requests For Information About His Disability Claim.

On March 15, 2000, the VA responded to the VVA's letter with a letter addressed to Plaintiff. (Id. at A10.) The VA's letter stated that "[w]e are working on your claim," but advised that the VA had not "received a VA Form 21-526, Veterans Application for Compensation or Pension." (Id.) The VA asked Plaintiff to send the appropriate form within one year, preferrably within sixty days. (Id.)

More than nine months later, on December 18, 2000, the VVA submitted the requested Form 21-526 on behalf of Plaintiff, although the box on the form that asked for Plaintiff's signature was left blank. (Id. at A13-A17.) Box 17 on the form asked Plaintiff to state the

"NATURE OF SICKNESS, DISEASE OR INJURIES FOR WHICH THIS CLAIM IS MADE AND DATE EACH BEGAN," and Plaintiff responded, "s/c [i.e., service connected] disability for complications from operation received at VAMC, Wilmington for hernia operation and scars." (<u>Id.</u> at A13.)

The VA responded to Plaintiff by letter on January 16, 2001. (Id. at A18-A19.) The VA told Plaintiff that it had received Plaintiff's claim for "compensation," also known as "service connected benefits." (Id. at A18.) The VA then described the "Compensation Claims Process" and warned Plaintiff that reviewing Plaintiff's disability claim would take some time:

Gathering and reviewing evidence may take a long time. We know this is a long time to wait for an answer. We'll make every effort to complete your claim as soon as possible. In the meantime you will hear from us within approximately 60 days.

(Id. at A19.)

The VA next wrote Plaintiff on January 24, 2001. (Id. at A20.) The VA told Plaintiff that it was writing "in reference to your claim for additional disability due to VA treatment." (Id.) The VA asked Plaintiff to "[p]lease use the enclosed form to state succinctly your contentions," and warned that Plaintiff must submit the requested information within one year, preferrably within sixty days. (Id.)

Plaintiff failed to provide the requested information. On March 15, 2001, the VVA submitted to the VA, on behalf of Plaintiff, a one-page document that was the VA's discharge instructions to Plaintiff following his surgery in March, 2001. (Id. at A12.) However, that document was filled out by VA personnel and did not in any way state Plaintiff's contentions concerning his disability claim.

On June 13, 2001, the VA wrote Plaintiff and again asked that he provide evidence of his disability, stating, "We need the following evidence, or information, before we can act on your claim. Submit evidence of current additional disability due to the treatment." (Id. at A21.) The VA's letter told Plaintiff to provide the requested information as soon as possible, preferrably within sixty days, and no later than one year from the date of the letter. (Id.) Plaintiff failed to provide the requested information.<sup>2</sup>

On September 10, 2001, the VA wrote Plaintiff and asked for a signed Form 21-526 since the one he had provided previously was unsigned. (<u>Id.</u> at A22.) The VA also asked Plaintiff to provide information about his disability claim, and noted that this was the *third* time the VA was requesting Plaintiff to provide this information:

Also, tell us the additional disability you claim has resulted from your VA treatment. This evidence was requested by letters dated January 24, 2001 and June 13, 2001 (copies enclosed).

 $(\underline{Id}.)$ 

The VVA responded to the VA on behalf of Plaintiff by letter on September 17, 2001.

(Id. at A23-A24.) The VVA's letter reiterated that Plaintiff was pursuing a claim for disability benefits under § 1151 and enclosed a signed Form 21-526. (Id.) The letter also told the VA that the requested information conerning Plaintiff's disability claim was found in Box 17 of the form.

(Id. at A24.) However, the statement in Box 17 – which merely stated that Plaintiff was seeking "s/c [i.e., service connected] disability for complications from operation received at VAMC, Wilmington for hernia operation and scars" – did not provide any *evidence* of Plaintiff's

<sup>&</sup>lt;sup>2</sup>During this time Plaintiff did provide the VA with other information in support of his disability claim, such as information concerning his prior marriages and divorces.

disability like the VA had requested. Nor did that statement in any way allege negligence.

# D. The VA Denies Plaintiff's Disability Claim Because Plaintiff Failed To Provide Evidence Of His Disability.

On March 22, 2002, the VA denied Plaintiff's claim for disability benefits. (<u>Id.</u> at A30-A34.) The VA based its decision on the fact that Plaintiff had not responded to the VA's request for "specific information on the disability [Plaintiff was] claiming." (<u>Id.</u> at A33.) The VA told Plaintiff that he had one year to appeal the VA's decision and enclosed a form that explained to Plaintiff his right to appeal. (<u>Id.</u> at A30.) However, Plaintiff failed to appeal the VA's decision, and the decision became final on March 22, 2003.

# E. More Than One Year After The VA Denied Plaintiff's Claim For Disability Benefits, Plaintiff Presents A FTCA Claim To The VA.

Shortly after the VA denied Plaintiff's disability claim in March, 2002, Plaintiff discovered that he also had a right to bring a claim against the VA under the FTCA. (Id. at A4.) Still, Plaintiff waited more than a year to present such a claim.

On May 29, 2003, Plaintiff retained counsel. (<u>Id.</u>) On May 30, 2003, counsel for Plaintiff wrote to the VA, advised that Plaintiff was now pursuing a FTCA claim, and enclosed a SF-95 form. (<u>Id.</u>) The VA received Plaintiff's SF-95 form on June 2, 2003.<sup>3</sup> (<u>Id.</u> at A35.)

#### F. Plaintiff Successfully Reopens His Disability Claim And Obtains Benefits.

On August 19, 2003, counsel for Plaintiff wrote the VA, requested that the VA reopen Plaintiff's claim for disability benefits, and submitted new evidence in support of that claim. (<u>Id.</u> at A41.) On May 26, 2004, the VA again denied Plaintiff's disability benefit claim on the ground

<sup>&</sup>lt;sup>3</sup>The date the VA received Plaintiff's SF-95 form is the date Plaintiff presented his claim for purposes of the FTCA. See Medina v. City of Phila., No. 05-2908, 219 Fed. App'x. 169, 172 (3d Cir. Jan. 5, 2007).

that the new evidence that Plaintiff submitted were merely nonexpert statements about Plaintiff's physical appearance, which had "no objective medical value." (Id. at A46.) On August 9, 2004, Plaintiff wrote to the VA, gave his "Notice of Disagreement" with the VA's decision, and submitted an opinion from a doctor regarding the VA's care of Plaintiff. (Id. at A49-A53.) On September 2, 2005, the VA issued its "Statement of the Case," which explained in detail the VA's denial of Plaintiff's claim, and noted that the expert opinion that Plaintiff submitted indicated that the complications that Plaintiff suffered post-surgery were well-known complications from the surgery that Plaintiff had, and that there was no "evidence of improper surgical or medical care or errors in judgment on the part of the physicians involved in this case." (Id. at A64.) Plaintiff appealed to the Board of Veterans' Appeals (the "Board"). (Id. at A65-A68.)

On October 26, 2006, after a hearing, the Board agreed that Plaintiff had submitted new and material evidence, reopened his claim, and remanded Plaintiff's case to the VA for reconsideration. (Id. at A73.) On September 24, 2007, on remand from the Board, the VA granted Plaintiff's disability claim and assigned him a sixty percent disability rating. (Id. at A86.) The VA awarded Plaintiff benefits retroactive to the date he moved to reopen his claim, and those benefits continue indefinitely. (Id. at A79.)

<sup>&</sup>lt;sup>4</sup>Specifically, the opinion that Plaintiff submitted stated that Plaintiff's "complications by themselves do not necessarily indicate negligence on the part of the VAMC," that those complications were "well-known" complications from the surgery that Plaintiff had, and that the doctor could "not find any specific evidence of improper surgical or medical care or errors in judgment on the part of the physicians involved in this case." (<u>Id.</u> at A52-A53) However, Plaintiff's expert did opine that "there was a deviation in the standard of care in regards to the lack of complete medical information in the form of a history and phsyical and the preoperative assessment, written discharge instructions, and informed consent documentation." (<u>Id.</u> at A53.)

#### **ARGUMENT**

#### I. STANDARD OF REVIEW.

Summary judgment is appropriate if "there is no genuine issue as to any material fact and the moving party is entitled to a judgment as a matter of law." FED. R. CIV. P. 56(c). Rule 56(c) mandates judgment against a party that "fails to make a sufficient showing to establish the existence of an element essential to that party's case, and on which that party will bear the burden of proof at trial." Celotex Corp. v. Catrett, 477 U.S. 317, 322-23 (1986). When that happens "there can be no 'genuine issue as to any material fact' since a complete failure of proof concerning an essential element of the nonmoving party's case necessarily renders all other facts immaterial." Id. at 323. The moving party is therefore entitled to judgment as a matter of law because "the nonmoving party has failed to make a sufficient showing on an essential element of her case with respect to which she has the burden of proof." Id. A dispute of material fact exists only where "the evidence is such that a reasonable jury could return a verdict for the nonmoving party." Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 248 (1986).

As explained below, here, there is no dispute that Plaintiff presented his tort claims to the VA after the FTCA's two-year statute of limitations expired. The Government's motion therefore presents the Court with a discrete and potentially case-dispositive legal issue, namely, whether the FTCA's statute of limitations should somehow be tolled because Plaintiff submitted a claim for disability benefits without knowing that he could also pursue a claim against the VA under the FTCA. The Government respectfully submits that Plaintiff cannot point to any facts to meet his burden to show that this is one of those "rare situations" where equitable tolling of the statute of limitations applies. Thus, Plaintiff's tort claims are barred.

### II. PLAINTIFF'S TORT CLAIMS SHOULD BE DISMISSED BECAUSE THEY ARE BARRED BY THE FTCA'S TWO-YEAR STATUTE OF LIMITATIONS.

"A tort claim against the United States shall be forever barred unless it is presented in writing to the appropriate federal agency within two years after such claim accrues. . . . "28 U.S.C. § 2401(b). "It goes without saying that statutes of limitations often make it impossible to enforce what were otherwise perfectly valid claims. But that is their very purpose, and they remain as ubiquitous as the statutory rights or other rights to which they are attached or are applicable." Kubrick, 444 U.S. at 125; see also Hedges v. United States, 404 F.3d 744, 753 (3d Cir. 2005) ("Procedural requirements established by Congress for gaining access to the federal courts are not to be disregarded by courts out of a vague sympathy for particular litigants."). Thus, a "plea of limitations" should be regarded as a "meritorious defense, in itself serving a public interest," that is, "the prompt presentation of claims." Kubrick, 444 U.S. at 117. Statutes of limitations should be strictly construed. Hedges, 404 F.3d at 751.

Medical malpractice claims under the FTCA accrue as soon as the putative plaintiff possesses the "facts that he has been hurt and who has inflicted the injury." Kubrick, 444 U.S. at 122; see also Kerstetter v. United States, 57 F.3d 362, 365 (4th Cir. 1995) (holding that a plaintiff's medical malpractice claims accrue under the FTCA as soon as the plaintiff knows who has inflicted his injury); Price v. United States, 775 F.2d 1491, 1494 (11th Cir. 1985) ("[A] medical malpractice claim under the FTCA accrues when the plaintiff is, or in the exercise of reasonable diligence should be, aware of both her injury and its connection with some act of the defendant.").

Applying this rule to the facts of this case compels the conclusion that Plaintiff's tort

claims accrued, at the very latest, immediately after his third surgery on March 9, 2001. More likely, Plaintiff's tort claims accrued two days after his first surgery, i.e., on January 13, 2000, given that Plaintiff claims he has been in constant pain and unable to work since then. Because Plaintiff did not present his tort claims to the VA until June 2, 2003, i.e., long after the FTCA's two-year statute of limitations expired, Plaintiff's claims are barred.<sup>5</sup>

# III. PLAINTIFF CANNOT MEET HIS BURDEN TO SHOW THAT HE WAS ENTITLED TO EQUITABLE TOLLING.

Plaintiff has the burden to show that he was entitled to equitable tolling of the statute of limitations. Courtney v. La Salle Univ., 124 F.3d 499, 505 (3d Cir. 1997). In the Third Circuit, equitable tolling is allowed "sparingly," and only "(1) where the defendant has actively misled the plaintiff respecting the plaintiff's cause of action; (2) where the plaintiff in some extraordinary way has been prevented from asserting his or her rights; or (3) where the plaintiff has timely asserted his or her rights mistakenly in the wrong forum." Hedges, 404 F.3d at 753. The Supreme Court has also stated that equitable tolling is to be applied "sparingly." See Irwin v. Dep't of Veterans Affairs, 498 U.S. 89, 96 (1990) ("We have allowed equitable tolling in situations where the claimant has actively pursued his judicial remedies by filing a defective pleading during the statutory period, or where the complainant has been induced or tricked by his adversary's misconduct into allowing the filing deadline to pass."). "Absent a showing of intentional inducement or trickery by the defendant, a statute of limitations should be tolled only in the 'rare situation where equitable tolling is demanded by sound legal principles as well as the interests of justice." United States v. Midgley, 142 F.3d 174, 179 (3d Cir. 1998); see also Sch.

<sup>&</sup>lt;sup>5</sup>Counsel for Plaintiff submitted a brief to the VA in which he admitted that Plaintiff presented his tort claim after the expiration of the two-year statute of limitations. (<u>Id.</u> at A89.)

<u>Dist. of Allentown v. Marshall</u>, 657 F.2d 16, 19 (3d Cir. 1981) ("The restrictions on equitable tolling, however, must be scrupulously observed."). Because Plaintiff cannot show that this is one of those "rare situations" where equitable tolling applies, Plaintiff's claims are barred.

#### A. The VA Did Not Actively Mislead The Plaintiff.

Plaintiff cannot meet the first basis for equitable tolling because he cannot allege that he missed the FTCA's presentment deadline due to any "intentional inducement or trickery" by the VA. From March 13, 2001, until June 2, 2003, the VVA communicated with the VA on behalf of Plaintiff and repeatedly indicated to the VA that Plaintiff wanted to pursue a claim for disability benefits pursuant to § 1151. During that time no one mentioned to the VA that Plaintiff also wanted to sue the VA for negligence. Accordingly, the VA did just what Plaintiff asked it to do – it adjudicated Plaintiff's claim for disability benefits. It did not engage in any "intentional inducement or trickery."

A veteran who believes he or she has been injured by medical treatment at a VA facility has at least two methods for obtaining compensation. The veteran can file a claim for disability benefits under § 1151. The veteran can also sue the VA for negligence under the FTCA. The veteran may elect to pursue one, or both, of these remedies. See United States v. Brown, 348 U.S. 110, 113 (1954). Although there are many distinctions between the two claims, a distinction that is important to this case is that a veteran can obtain § 1151 disability benefits without showing that the VA committed negligence. See 38 U.S.C. § 1151(a)(1) (allowing a

<sup>&</sup>lt;sup>6</sup>A FTCA claim and a disability benefit claim under § 1151 differ in other significant respects. For example, the amount and method of payment of § 1151 benefits is prescribed and limited by statute, whereas FTCA damages are not so limited. Further, § 1151 claims are adjudicated pursuant to a non- adversarial administrative process, whereas FTCA claims may be pursued through adversarial litigation. See 69 Fed. Reg. 46,426, 46,427 (Aug. 3, 2004)

veteran to obtain disability benefits caused by the VA's medical treatment and "an event not reasonably foreseeable.").

Here, in March, 2001, Plaintiff chose to file a § 1151 claim for disability benefits with assistance from the VVA instead of hiring a lawyer. The fact that the VVA did not tell Plaintiff that he should also file a FTCA claim is unfortunate, but that does not mean that the FTCA's limitations period should have been equitably tolled. In McNeil v. United States, the Supreme Court held that a pro se litigant was not entitled to equitable tolling of the FTCA's limitations period, and explained that persons who choose to proceed pro se run the risk that they will make mistakes and lose their rights:

Our rules of procedure are based on the assumption that litigation is normally conducted by lawyers. While we have insisted that the pleadings prepared by prisoners who do not have access to counsel be liberally construed, and have held that some procedural rules must give way because of the unique circumstance of incarceration, we have never suggested that procedural rules in ordinary civil litigation should be interpreted so as to excuse mistakes by those who proceed without counsel. As we have noted before, "in the long run experience teaches that strict adherence to the procedural requirements specified by the legislature is the best guarantee of evenhanded administration of the law."

508 U.S. 106, 113 (1993).

Had Plaintiff consulted a lawyer, he undoubtedly would have been told to file a FTCA claim. Had Plaintiff simply told the VA that he wanted to sue because VA employees had committed negligence, he would have been told the same thing. See 38 C.F.R. § 14.604(a) (requiring the VA to furnish a blank SF-95 form to every person who "inquires as to the procedure for filing a claim against the United States, predicated on a negligent or wrongful act

(discussing distinctions between a FTCA claim and a § 1151 claim and noting that claimant may elect which remedy to pursue).

or omission of an employee of the Veterans Administration"). Instead, Plaintiff chose to file a claim for disability benefits without a lawyer and with the VVA as his representative. More than two years later, after Plaintiff's disability benefit claim was denied, Plaintiff finally consulted a lawyer, and was told to file a FTCA claim. Clearly, Plaintiff did not miss the filing deadline due to any "intentional inducement or trickery" by the VA.

## B. Plaintiff's Allegation That The VA Had Notice Of His Potential Tort Claims Should Be Rejected.

Although Plaintiff alleges that the VA "had notice of [his] potential claims under the [FTCA]," and failed to provide him "with the information or paperwork necessary to file a claim under the [FTCA]," (Compl. ¶ 22), those allegations do not suffice to show that Plaintiff is entitled to equitable tolling. First of all, Plaintiff's allegation that the VA had notice of his potential claims under the FTCA is not supported by any evidence. The evidence shows that the first time anyone told the VA that Plaintiff wanted to bring a claim under the FTCA was on June 2, 2003. To survive a motion for summary judgment, Plaintiff cannot rest on his allegations, he must set forth "specific facts" by affidavit or otherwise. See FED. R. CIV. P. 56(e). The bald allegation that the VA had notice of Plaintiff's tort claims prior to June 2, 2003, must therefore be rejected.

Moreover, even if the VA knew that there was a basis for Plaintiff to bring a tort claim under the FTCA, that would not mean that the VA engaged in "intentional inducement or trickery" if it failed to advise Plaintiff how to bring such a claim. Plaintiffs in the Third Circuit face a high burden to show "intentional inducement or trickery." For example, in <u>Hedges</u>, the Third Circuit held that the United States Department of the Interior did not engage in trickery

when it advised the plaintiff, Hedges, that he should bring an administrative claim against the agency, even though Hedges's exclusive remedy was actually to file a lawsuit against the agency under the Suits in Admiralty Act (the "SAA"). Hedges, 404 F.3d at 745-46. By the time Hedges discovered that his exclusive remedy was under the SAA, he had missed the statute of limitations deadline. Still, the Third Circuit held that equitable tolling was not appropriate because there was no evidence that the "Government officials advised Hedges that he did not have a judicial remedy, or should not pursue one in addition to his administrative claim." Id. at 752. Under Hedges, even if the VA knew that Plaintiff had a basis for a tort claim, and failed to tell him to pursue that claim, that would not mean that the VA engaged in trickery so as to entitle Plaintiff to equitable tolling.

The Sixth Circuit applied a more relaxed standard for finding equitable tolling in <u>Glarner v. United States, Dept. of Veterans Admin.</u>, 30 F.3d 697 (6th Cir. 1994). In <u>Glarner</u>, a veteran who was recovering in a VA hospital from surgery submitted a claim for disability benefits pursuant to 38 U.S.C. § 1151. <u>Id.</u> at 700. The claim form the veteran submitted to the VA also stated, "I feel that I am entitled to compensation as a result of this negligence." <u>Id.</u> The VA denied the veteran's claim for disability benefits, and then moved to dismiss the veteran's subsequent FTCA lawsuit as barred by the statute of limitations.

The Sixth Circuit concluded that the veteran was entitled to equitable tolling. The court relied heavily on the regulation that requires the VA to furnish information about the FTCA to every person who inquires about the procedure for filing a negligence claim against the VA.

See Glarner, 30 F.3d at 701 (citing 38 C.F.R. § 14.604(a)). The Sixth Circuit concluded that, because the veteran had submitted a claim form that specifically alleged negligence, that

regulation imposed an affirmative duty on the VA to provide the veteran with information about the FTCA. <u>Id.</u> Because the VA violated its duty to the veteran, the Sixth Circuit concluded that the veteran was entitled to equitable tolling. <u>Id.</u> at 702. However, even if <u>Glarner</u> were the law in the Third Circuit, which it is not,<sup>7</sup> the Plaintiff still would not be entitled to equitable tolling.

In <u>Glarner</u>, the Sixth Circuit found that the VA had an affirmative duty to inform the veteran about the FTCA only because the veteran's claim form specifically alleged negligence. Here, the Plaintiff's disabilty benefit claim form did not mention negligence. Nor did the cover letter that the VVA submitted allege negligence – that letter merely stated that "[t]his Veteran wishes to open a claim for service connected disability for complications from operation received at Wilmington VA hospital for hernia operations, and scars." (App'x at A9.) Because neither the VVA nor Plaintiff ever told the VA that Plaintiff was alleging negligence, even under the rule

<sup>&</sup>lt;sup>7</sup>In the Third Circuit, a plaintiff is only entitled to equitable tolling under the first basis if he can show that he missed the statute of limitations deadline because of "intentional inducement or trickery" by the Government. Midgley, 142 F.3d at 179; see also Irwin, 498 U.S. at 96. Thus, the Government submits that the Third Circuit would not follow the more relaxed equitable tolling test in Glarner. Moreover, the Sixth Circuit's reasoning in Glarner is suspect. Glarner held that the VA's regulations – specifically, 38 C.F.R. § 14.604(a) – imposed an affirmative duty on the VA to provide information about the FTCA to the veteran merely because the veteran's disability benefit claim form alleged negligence. However, § 14.604(a) only imposes a duty on the VA when a person "inquires as to the procedure for filing a claim against the United States, predicated on a negligent or wrongful act . . . ." In Glarner, the veteran did not inquire as to the procedure to submit a negligence claim, he merely filed a claim for disability benefits, and, in conjunction therewith, alleged negligence. The veteran's allegation of negligence was totally consistent with his claim for disability benefits. See 38 U.S.C. § 1151(a)(1)(A) & (B) (allowing a veteran to recover disability benefits for a disability caused by the VA's negligent medical care, but also alternatively allowing a veteran to recover benefits for a disability caused not by negligence but by "an event not reasonably foreseeable."). Thus, in Glarner, the VA was justified in treating the veteran's claim for disability benefits as just that, and not as an inquiry "as to the procedure for filing a claim against the United States, predicated on a negligent or wrongful act . . . . " In short, Glarner is not the law in the Third Circuit, it is based on flawed reasoning, and, in any event, it is clearly distinguishable from the facts of this case.

in Glarner, the Plaintiff is not entitled to equitable tolling.

Plaintiff has also argued to the VA that he is entitled to equitable tolling because the VVA had notice of his tort claims, and that "agency" failed to provide Plaintiff with the "information and necessary paperwork necessary to file a claim under the [FTCA]." (Compl. ¶ 22; see also App'x at A89.) That argument should be rejected. The VVA is not a Government agency.8 It is a private organization that assisted Plaintiff in filing a § 1151 claim for disability benefits. Although Plaintiff might have a cause of action against the VVA for mishandling his claim, that does mean Plaintiff is entitled to equitable tolling here. By proceeding pro se, Plaintiff assumed the risk that he, or the VVA, might miss a filing deadline concerning his FTCA claim. See McNeil, 508 U.S. at 113 (explaining that litigants are not entitled to equitable tolling merely because they act pro se); cf. Seitzinger v. Reading Hosp. & Med. Ctr., 165 F.3d 236, 240 (3d Cir. 1999) ("The usual rule is that attorney errors will be attributed to their clients."). For all these reasons, Plaintiff cannot meet the first basis for equitable tolling.

#### C. Nothing Extraordinary Prevented Plaintiff From Asserting His Rights.

Plaintiff cannot meet the second basis for equitable tolling because he cannot point to anything extraordinary that prevented him from complying with the statute of limitations. Although Plaintiff has argued to the VA that he should be entitled to equitable tolling because he is illiterate, (App'x at A90), that argument should be rejected. See, e.g., Lake v. Arnold, 232 F.3d 360, 367 (3d Cir. 2000) (holding that the plaintiff's mental retardation and illiteracy did not suffice to merit equitable tolling); Hedges, 404 F.3d at 753 ("We have held that mental

<sup>&</sup>lt;sup>8</sup>Indeed, the VVA is frequently involved in litigation against the Government. See, e.g., Vietnam Veterans of Am. v. Dep't of Navy, 876 F.2d 164 (D.C. Cir. 1989).

incompetence, even rising to the level of insanity, does not toll a federal statute of limitations for claims against the Government."); <u>Turner v. Johnson</u>, 177 F.3d 390, 392 (5th Cir. 1999) ("[N]either a plaintiff's unfamiliarity with the legal process nor his lack of representation during the applicable filing period merits equitable tolling. . . . It is irrelevant whether the unfamiliarity is due to illiteracy or any other reason.") (citations omitted). Thus, Plaintiff cannot show that the second basis for equitable tolling applies.

#### D. Plaintiff Did Not Timely Assert His Rights Mistakenly In The Wrong Forum.

Nor is there is any evidence that Plaintiff timely asserted his rights mistakenly in the wrong forum. The "wrong forum" test requires the Plaintiff to show that he raised the "precise statutory claim but has mistakenly done so in the wrong forum." Marshall, 657 F.2d at 20. Here, Plaintiff raised a statutory claim for disability benefits, not a tort claim under the FTCA. See, e.g., Mansfield v. Peake, 525 F.3d 1312, 1317 (Fed. Cir. 2008) (explaining that a FTCA claim and a § 1151 disability benefit claim are distinct claims). Thus, Plaintiff cannot meet the "wrong forum" basis for equitable tolling.

Even if Plaintiff had raised the precise statutory claim in the wrong forum (which he did not do), he would still have to show that he had more than a simple "misunderstanding" about the proper way to bring a negligence claim to receive equitable tolling. See Jones v. Morton, 195 F.3d 153, 160 (3d Cir. 1999). Plaintiff was simply confused when he failed to pursue a negligence claim alongside his claim for disability benefits. (See App'x at A90 (explaining that Plaintiff failed to file a FTCA claim for two years "due to his confusion in his mind about the claim for benefits under 38 U.S.C. § 1151").) For all of these reasons, Plaintiff is not entitled to equitable tolling.

#### **CONCLUSION**

For all of the reasons stated above, the Government respectfully requests that the Court dismiss Plaintiff's Complaint as barred by the FTCA's two-year statute of limitations. DATED: July 17, 2008.

Respectfully submitted,

COLM F. CONNOLLY United States Attorney

By: /s/ Seth M. Beausang Seth M. Beausang (De. I.D. No. 4071) Assistant U.S. Attorney District of Delaware The Nemours Building 1007 N. Orange Street, Suite 700 Wilmington, DE 19899-2046 (302) 573-6277

Appendix – Part 1

### ietnam Veterans of America



about vva | community | membership | benefits | government affairs | news room | events | publication

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### Who We Are

Founded in 1978, Vietnam Veterans of America is the only national Vietnam veterans organization congressionally chartered and exclusively dedicated to Vietnam-era veterans and their families. VVA is organized as a not-for-profit corporation and is tax-exempt under Section 501(c)(19) of the Internal Revenue Service Code.

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"Never again will one generation of veterans abandon another."

#### **GOALS**

VVA's goals are to promote and support the full range of issues important to Vietnam veterans, to create a new identity for this generation of veterans, and to change public perception of Vietnam veterans.

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- Seek the fullest possible accounting of America's POW/MIAs
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Veterans Assistance Program

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Room 428 School of Law Direct Dial Number: 302-477-2070

(302) 477-2100 Fax: (302) 477-2257 tjr0001@mail.widener.edu

30 May 2003

José H. Lopez, Esq. Regional Counsel Department of Veterans Affairs Medical Center 2<sup>nd</sup> Floor University & Woodland Ave. Philadelphia, PA 19104

RE: David E. Jones c 222-12-4185, Administrative Claim

Dear Mr. Lopez:

This program represents David E. Jones of Delaware City, DE. In January 2000 he underwent a disastrous attempt to repair an inguinal hernia at VA Medical Center, Wilmington, DE. A resident apparently sewed Jones' small intestine to his perinoteum. Jones began voniting feces and was rushed to VAMC Wilmington for emergency surgery to repair the damage. Although his life was saved, he has been totally and permanently disabled as a result of the initial botched surgery and the repair operation. Mr. Jones has not been able to hold substantial gainful employment since early in 2001. He claims that his condition was due to the negligence of the VAMC Wilmington physicians and operating room personnel.

Mr. Jones was pursuing a compensation claim at the time of his surgery for a service-connected condition. That claim was rejected on 18 March 2002. Mr. Jones discovered that he had a right to bring an administrative claim and a section 1151 claim shortly after the denial of his 18 March 2002 claim. Mr. Jones came to this program for assistance on May 29, 2003.

My client is submitting an executed SF 95 under separate cover that this program prepared on behalf of Mr. Jones. The sum certain includes special damages for medical expense, emergency transportation to VAMC Wilmington, damage to the Jones' residence caused by has vomiting fecal matter on his bed and carpet on 12-14 January 2000 and lost income. It also includes damages for pain, suffering and emotional distress.

JOSÉ H. LOPEZ, ESQ. PAGE TWO

The Widener VAP program is a pro-bono program co-sponsored by the Law School and by Delaware Volunteer Legal Services, Inc. I am the supervising staff attorney, in addition to my full-time duties as a law professor. Please call or e-mail if you have any questions.

Sincerely,

Thomas J. Reed

Prof. of Law & Staff Attorney

TJR: tjr encl:

CY: David E. Jones, C. T. Keenan

STATE OF DELAWARE	)	
NEW CAST TO COLUMN	) \$\$	AFFIDAVIT OF DAVID E. JONES
NEW CASTLE COUNTY	)	C D. SOIRES

David E. Jones, being sworn makes the following affidavit in support of his claim:

- 1. He is the claimant in this matter and has personal knowledge of the facts and circumstances surrounding the late filing of Form SF-95 (Administrative Claim)
- 2. He is unable to read this statement and has had the assistance of his daughter Vicki Snyder and Thomas J. Reed, his attorney in preparing this affidavit. He acknowledges that this affidavit has been read to him by Vicki Snyder and every statement of fact in this affidavit is true and correct to the best of his knowledge and belief.
- 2. On 11 January 2000 he underwent a repair an inguinal hernia at VA Medical Center, Wilmington, DE. His surgeon of record was Dr. Eisenberg.
- 3. Prior to his operation, no one explained to him the risks associated with a hernia repair, and he signed no consent form agreeing to the surgical procedure, or to permitting medical students to assist Dr. Eisenberg in performing the hernia repair.
- 4. He was sent home after spending a night in the hospital.
- 5. He became sick to his stomach shortly after returning home from VAMC Wilmington, and began vomiting up the contents of his stomach.
- 6. He was unable to and did not eliminate any stools.
- 7. By 14 January 2000, he was so ill that his wife called the Delaware City Emergency Unit to take him to VAMC Wilmington, Delaware for emergency treatment
- 8. He remembers very little of what happened to him from the day he returned home until he was removed from the Intensive Care Unit at VAMC Wilmington, Delaware.
- 9. In March, 2000, he signed a power of attorney with the Viet Nam Veterans of America to present his claim for disability compensation under 38 U.S. Code § 1151 for the bad hernia repair and his near-fatal illness.
- 10. At the time he signed the power of attorney, he was not aware that he could make an administrative claim against the Department of Veterans Affairs in addition to filing a claim for compensation.

- 11, He received no advice from the Viet Nam Veterans of America's service officers on filing an administrative claim.
- 12. Being unable to read, he had no other source of information on his right to bring a claim.
- 13. He was first advised of the right to file an administrative claim by Thoms J. Reed, Esq., an attorney, on 29 Ma y 2003, and he immediately filed his SF-95 administrative claim with the Office of Regional Counsel on 29 May 2003.

DATED:

David E. Jones

STATE OF DELAWARE)

)SS

NEW CASTLE COUNTY)

SWORN TO AND SUBSCRIBED before me, a notary public in and for said County and State this 13 12 day of August, 2006.

MY COMMISSION EXPIRES:

2



### Document 25-2

Filed 07/17/2008 TRAGE BAREGO

National Service Representative
633-5357 or
994-2511, ext.357

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Phone (302) 633-5357 Fax (302) 633-5415 VARO, 1601 Kirkwood Hwy. Wilmington, DE 19805

A Not-For-Profit Veterans Service Organization Chartered by the United States Congress "WA, At Work in Your Community"

Adjudication Officer Veterans Administration Regional Office 1601 Kirkwood Hwy. Wilmington DE, 19805



RE: Jones David E C: 222124185

Dear Sir:

This Veteran wishes to open a claim for service connected disability for complications from operation received at Wilmington VA Hospital for hernia operation, and scars.

We request that the VA open this claim and develop evidence that would support this Veteran's application for benefits as required by 38 C.F.R. 3.103. We also request that we be notified when such development has been completed and that we be sent a copy of the results of such development as is the Veterans right under the Privacy Act.

If you decide the information in this claim does not establish a reasonable probability of a valid claim, notify the Veteran immediately so that we will know to file a Notice of Disagreement.

As required by 38 C.F.R. 3.102, please give this Veteran any benefit of the doubt that may arise at any point in his/her case.

Sincerety

Terry Baker

Vietnam Veterans of America Inc.

National Service Officer

70

1601 KIRKWOOD HGWY WILMINGTON DE 19805

(RO COPY)

March 15, 2000

In Reply Refer To:

DAVID E JONES 1 WARFIEL DR DELAWARE CITY DE 19706 File Number:
222-12-4185
PAYEE NO 00
D E JONES

We are working on your claim. However, we need more information before we can finish our action:

A review of your files shows we have never received a VA Form 21-526, Veterans Application for Compensation or Pension, from you. We cannot complete processing on your claim without this form. Please complete and return the enclosed application within 60 days.

Please send us this evidence as soon as possible, preferably within 60 days. The faster you send us the information we need, the sooner we can work on your claim. We must receive it within one year from the date of this letter. If we do not receive it within one year, we will not be able to pay the benefit you are claiming for any period before the date it is received. Be sure to write the veteran's full name and VA file number on all evidence or forms that you send us.

If your mailing address is different than that shown above, please advise us of your new mailing address. You should notify us immediately of any changes in your mailing address.

IF YOU RESIDE IN THE CONTINENTAL UNITED STATES, ALASKA, HAWAII OR PUERTO RICO, YOU MAY CONTACT VA WITH QUESTIONS AND RECEIVE FREE HELP BY CALLING OUR TOLL-FREE NUMBER 1-800-827-1000 (FOR HEARING IMPAIRED TDD 1-800-829-4833).

C. T. KEENAN ADJUDICATION OFFICER

ENCL: 21-526



## Document 25-2

# Filed 07/17/2008 Page 12 of 60 Terry Baker

National Service Representative 633-5357 or 994-2511, ext.357

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		DU MUS	T_SIGN A		THIS FO	RM AT THE		M OF	PAGE 11		
VA FORM	71-526			A13		1-526, OCT 1993	S			PΔG	≥F 7

SKIP ITEMS 19 (29 AND 2) TE		VIPATMING COMPENSA VY TREATMENT WHILE					<u></u>
(ATTA	CH TO THIS A	APPLICATION COPIES	OF ANY SERVI	CE MEDIC	CAL RECORDS	YOU HAVE,	· 
19A. NATURE OF SICKNESS, DISEASE, OR INJURY	19B. TR BEGINNING D	PATE ENDING DATE	19C. NAME, N HOSPITAL, FIRS STATIO	JMBER OR F-AID STAT N, OR INFIR	ION, DRESSING	19D. ORG SICKNESS	GANIZATION/UNIT AT TIME DISEASE, OR INJURY WAS INCURRED
			·				
20. LIST CIVILIAN PHYSICIANS CLAIMING SERVICE CONNECTION DISCHARGE	AND HOSPITA ON BEFORE, D	ALS WHERE YOU WERE URING, OR SINCE YOU	TREATED FOI R SERVICE, AN	R ANY SIC ID ANY M	KNESS, INJUR ILITARY HOSP	Y OR DISEATALS SINC	ASE FOR WHICH YOU ARE E YOUR LAST
A. NAME		B. PRESENT	ADDRESS		C. DISA	BILITY	D. DATE
		· · · · · · · · · · · · · · · · · · ·					
21. LIST PERSONS OTHER THAN PI DURING, OR SINCE YOUR SERV A. NAME		) KNOW ANY FACTS ABOUT	· · · · · · · · · · · · · · · · · · ·	SEASE, OR	<del></del>	IN ITEM 19A	
A. NAINE		O. FREDENT	ADDRESS	·	C. Dis	ABILIT	D. DATE
-		·				<u> </u>	
	IF YOU C	CLAIM TO BE TOTALLY DIS	SABLED (Complet	e Items 22/	through 25El		
22A. ARE YOU NOW EMPLOYED?  YES NO 22C. DATE YOU LAST WORKED  NOV. 1999	22D. IF YOU	WERE SELF-EMPLOYED BE	ED WHAT PART	OF THE WO	RK DO YOU DO	NOW?	
23A. EDUCATION (Circle highest ye 1 2 3 4 5 6 7 8 1 2 (GRADE SCHOOL) ( HIGH S		23B. NA 1 2 3 4 (COLLEGE)	TURE OF AND TI	ME SPENT !	N OTHER EDUCA	ATION AND T	RAINING
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24A. NAME AND ADDRESS OF	EMPLOYER	24B. KIND OF 1	WORK	MONTHS WORKED	24D. TIME L FROM ILLN	OST ESS	24E. TOTAL EARNINGS
LIST ALL YOUR EMPLO	YMENT, INCLU	JDING SELF-EMPLOYMI	ENT, FOR ONE		FORE YOU BEC	AME TOTA	LLY DISABLED
25A. NAME AND ADDRESS OF	EMPLOYER	25B. KIND OF	WORK	25C. MONTHS WORKED	25D. TIME I FROM ILLN		25E. TOTAL EARNINGS
		MARITAL AND DEPE	,				SER CROUSERS PIRTLEDATE
26A. MARITAL STATUS (If widowed)  MARRIED □ WIDOWED		complete Items 26C and 29	-	• •	268 thmuah 300	1.	268, SPOUSE'S BIRTH DATE
26C: NUMBER OF TIMES YOU HAVE BEEN MARRIED	26D. NUMBER	OF TIMES YOUR USE HAS BEEN MARRIED			SO A VETERAN		26F. SPOUSE'S VA FILE NO. (If any)
7	3		TYES D		f "Yes," complet 26F)	e Item	C
27A. DO YOU LIVE TOGETHER?  YES NO 27D. AMOUNT YOU CONTRIBUTE 1	O VOLIB SPOLIS	SE'S SUPPORT MONTHI V	27B. REASON example, maris requirements,	FÖR SEPAR	RATION (For 270	C. PRESENT	ADDRESS OF SPOUSE
\$		·	<u></u>	· <del>- · · · · · · · · · · · · · · · · · ·</del>			
28. CHECK ( X ) WHETHER YOUR ( CLERGYMAN OR AUTHORIZED RUBLIC OFFICIAL			ot:				
Special	YOU MUST	SIGN AND DATE	THIS FORM	AT THE	BOITOM (	)F PAGE	11

									<del></del> ,				·
NOTE: Furnish the follow	ing inforr		TAL AND D							req	uested	, show mo	onth, day.
and year. Where a place							te Ite	ms 29					,
29A. DATE AND PLACE O MARRIAGE	F	29E	s. TO WHOM	MARR	IED			C. NATED <i>Divorce)</i>		DAT	E AND P	LACE TERMI	NATED
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,													_
FURNISH THI	FOLLOWIN	IG INF	ORMATION A	1BOUT	EACH PRE	VIOL			E OF YOUR	PRE	SENT SF	OUSE	
30A. DATE AND PLACE O MARRIAGE	F	30B	. TO WHOM	MARR	RIED			C. NATED <i>Divorce)</i>	30D.	DAT	E AND P	LACE TERMI	NATED
36-76 mich.	4	Αωα	RD ELI	<u>ارا</u> ک	<del>,</del>	a	1001	ر می		Vι	eh		
76- 96 MARYE			ry Ay.				1001			ンド	`		
	IDENTIF	CATIC	N OF CHILDI	REN AN	ND INFORM	ATK	ON RE	LATIVE	TO CUSTO	DY			
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(First,middle initial, last)	(Month, da)		(City,State)		OF CHILD			OUSLY	OR ADOPTE		IMATE	ATTENDING SCHOOL	DISABLED
													-
					<del></del>								
31F. NAME(S) OF ANY CHILD(REN	) NOT. 31G.	NÀME CUSTO	AND ADDRESS	SOFFE	RSON HAV	NG-	31H	MONT	HLY AMOUNT	YOU	CONTRIB	UTE TO CHILD	'S SUPPORT
11.7000.000.00							<b>s</b>		_				
	INFORMA	TION I	RELATING TO	) DEPEI	NDENT PA	RENT	(S) A	ND NEA	AREST RELA	TIVE			
32A. IS YOUR FATHER DEPENDEN YOU FOR SUPPORT?	T UPON 32B.	NAME	AND ADDRESS	S OF DE	PENDENT F	ATHE	R 32C	. IS YOU	JR MOTHER C	EPEN	DENT UPO	ON YOU FOR S	UPPORT?
Types Tho (If "Yes," con	mplete			<u>.</u>	·			YES				e Item 32D)	
32D. NAME AND ADDRESS OF DE	PENDENT MO	THER	32E. NAME A	ND ADI	DRESS OF N	IEARE	ST REL	ATIVĖ	32F. F	RELAT	IONSHIP	OF NEAREST	RELATIVE
										-			<u> </u>
			NET WORTH							•			
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1100		<b>'</b>	CIENAN	. 371	OOSE								
33A. STOCKS, BONDS, BANK DEPOSITS		\$		\$		\$		<del></del>	\$		•	\$	·
33B. REAL ESTATE						 	<u></u>				<del> </del>		
33C. OTHER PROPERTY	·												
33D. TOTAL NET WORTH		\$		\$		\$		·	<u> </u>			\$	
	NE 4 E-1 /	INC	OMÉ RECEIVI			ED FF	NOM A	LL SOL	JRCES				
34A. HAVE YOU OR YOUR SPOU FOR OR ARE YOU RECEIVING TO RECEIVE ANY BENEFITS SOCIAL SECURITY ADMINIS	GORENTITLE FROM THE		34B. MONTH				340	BEGIN	INING DATE		34D. DA	TE YOU EXPE TO BEGIN	
(OTHER THAN SSI) OR RAM RETIREMENT BOARD?	IOAD	VETE	RAN \$	<del> </del>	<del></del>	+		•				<u></u>	
		34E.	WILL YOU OR ER BENEELT DU	YOUR	SPOUSE AP	PLY F	OR VTHS7		34F. D.	ATE C	F INTENT	ION TO APPLY	· · · · · · · · · · · · · · · · · · ·
YES NO 34B throug	omplete Items h 34F)		VES NO	n				VETER/		REME	SPOU	ISE OR ENDO	WMFNT
INSURANCE FROM ANY OTHER S	OURCE?				ON ENTITE	LUTU	RECEI	AP WINN	OH FOR REL	IVIE	.43 DENE	on Expo	
			358 through 3: V AND DA			A1	5		OM OF	PAG	E 11		

35B. MONTHLY AMOUNT	35C. BEGINNING DATE	35D, DAT	TE OF O APPLY	35E. SOL	JRCE OF BENEFITS
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TERAN \$				<del></del>	
OUSE \$					
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OTE: For each source report gro	ss monthly amount	t, including de	juctions fo	r oach familie	
ial V		AMOU	NTS (If none i	write "NONE" or "O	ember.
SOURCE OF MONTHLY INCOME	VETERAN	1	1, 1,01,0,	NAME OF (	
	VETERAN	SPOUSE		TVAIVE OF	- ILD/KEN
A. SOCIAL SECURITY	\$	\$	\$		
B. U.S. CIVIL SERVICE					<del> </del>
C. U.S. RAILROAD RETIREMENT					
D. MILITARY RETIREMENT				<del></del>	
E. BLACK LUNG BENEFIT			1	<del></del>	
F. SUPPLEMENTAL SECURITY/PUBLIC ASSISTANT ALL OTHER MONTHLY INCOME	ST.			<del></del>	
G. (Specify Source)					
			}		
VETERAN'	S AND DEPENDENTS	OTHER INCOME (	f none, write '	NONE" OR "O"I	
					Source) for the 12
onth period preceding the date the total mages	ne claim is filed wit	h the Departm	ent of Vete	rans Affairs.	odice/for the 12
B. TOTAL INTEREST AND DIVIDENDS	<u> </u>				
C. ALL OTHER INCOME (Specify Source)					
Tr. Di					
OTE: Please provide the amount a 12 month period following the	of expected annual	income or one	time nonre	curring income	(enecify course) &
e 12 month period following the	date the claim is fi	ied with the D	epartment o	of Veterans Affa	irs.
3. TOTAL INTEREST AND DIVIDENDS					
A SOUR HALESPO NAME DIAIDENDS					
ALL OTHER INCOME (Specific Source)					
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40. REMARKS (Continued)				
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NOTE: Items 41a thre			f γου are applying for nonservi	ce-connected pension.
NOTE: Family madies			EDICAL, LEGAL OR OTHER EXPENSES	Ol 41
NOTE: Lamily medical   unreimbursed medical	ıı expenses vol	ctually paid by you ma I paid for yourself or re	y be deductible from your inc latives you are under an obligat disability for which civilian d	ome. Show the amount of tion to support. Also, show
medical, legal or other	er expenses y rmining vour i	ou paid because of a	disability for which civilian die to deduct them from the disal	sability benefits have been
which the expenses a	are paid. <u>Do</u>	not include any expen	ses for which you were reimb	ursed. Show the Medicare
deduction in line 1.		41C. PURPOSE	41D_PATD TO	41E DICABILITY OF
41A. AMOUNT PAID BY YOU	41B, DATE PAID	(Doctor's fees, hospital charges, Attorney fees, etc.)	(Name of doetor, hospital, pharmacy, Attorney, etc.)	41E. DISABILITY OR RELATIONSHIP OF PERSON FOR WHOM EXPENSES PAID
		Charges, Magney 1000, etc.,	Automey, etc.,	TON WHOM EXTENSES FAID
•				
41F. ARE YOU NOW A PATIENT	IN A NURSING HO	ME? 41G. DOES M	L EDICAID COVER ALL OR PART OF YOUR NO	JRSING HOME COSTS?
YES (If "Yes," pleas	e complete Item 41	G) YES (If	Yes, " give the name and address of the nur	sing home below)
NOTE: Filing of this a	polication con	etitutes a waiver of mil	litary retired pay in the amount	of any VA componentian to
			A thru 14D inclusive, Retired Pa	
		DIRECT DEP	OSIT INFORMATION	
funds transfer (EFT). This	requirement cann	ot be waived by the VA unle	e for benefit payments after July 26, ' ess you certify that you <u>do not h</u> ave an	account with a financial institution
or an authorized payment institution or an authorized	agent. VA paym payment agent.	ients to you will be made E Please attach a voided perso	FT unless you certify that you <u>do not</u> nal check or deposit slip or provide all o	have an account with a financial of the following information:
42. ACCOUNT NUMBER - PLEAS	SE CHECK THE APP	ROPRIATE BOX AND PROVIDE 1	THAT ACCOUNT NUMBER, IF APPLICABLE	
CHECKING		I CERTIFY THAT I DO NOT I	HAVE AN ACCOUNT WITH A FINANCIAL IN くるりり	STITUTION OR CERTIFIED PAYMENT
SAVINGS ACC 43. NAME OF FINANCIAL INSTI	OUNT NUMBER TUTION	2011	5 & 70	
WILMINGTO		s T		
44. ROUTING OR TRANSIT NUM				
OCOTICO ATION AND ALIT	LODIZATION FOR	DELEACE OF IMPORTATION	N I CERTIFY THAT II . 5	
best of my knowledge and	belief. I CONSEN	IT THAT any physician, surg	N - I CERTIFY THAT the forgoing stater eon, dentist, or hospital that has treate	d or examined me for any purpose,
or that I have consulted pr	ofessionally, may	furnish to the <b>DEPARTMEN</b> ofidential DO YOU WANT 1	T OF VETERANS AFFAIRS any informa TO HAVE MEDICAL AND OTHER INFO	tion about myself, and I waive any
IN THE "GULF WAR VETER	rans health re	GISTRY?" (See "GENERAL !	NSTRUCTIONS," paragraph K.) 💹	YES NO
45A. DAYTIME TELEPHONE NO つっと- 837 - 326		e)	45B. EVENING TELEPHONE NO. (Include A	rea Code)
46. SIGNATURE OF CLAIMANT	1	· · · · · · · · · · · · · · · · · · ·	302-834-3269	
	WITI	IESS TO SIGNATURE OF CL	AIMANT IF MADE BY "X" MARK	
			persons to whom the person i	
personally known. In 48A. SIGNATURE AND PRINTER	e signature and D NAME OF WITNES	id printed names and ac	ddresses of the witnesses must 488. ADDRESS OF WITNESS	be shown.
49A. SIGNATURE AND PRINTE	D NAME OF WITNES	SS	49B. ADDRESS OF WITNESS	
PENALTY - The law provide a material fact, knowing it t	s severe penalties o be false, or for	which include fine or impris	onment, or both, for the willful submiss	sion of any statement or evidence of

Medical and Regional Office Center 1601 Kirkwood Hwy Wilmington DE 19805-4917

January 16, 2001

DAVID E JONES P O BOX 165 DELAWARE CITY DE 19706 In Reply Refer To: 460/21/kml/016

**CSS 222 12 4185** JONES, David E

Dear Mr. Jones:

We received your claim for the following: *Compensation*. We will be reviewing your claim to determine if we need additional information. We will contact you when we finish this review. At that time we will tell you specifically what you need to do to support your claim.

Based on the information you provided it appears you:

 Are filing a claim based on injury or disease which began in (or was made worse by) your military service. We call this "compensation" or "service connected benefits."

Specifically, our review indicates you have filed a claim for:

 Complications from an operation for hernia and scars at the Wilmington VA Medical Center

#### **Additional Information Needed For Dependents**

An additional allowance for your dependents is payable if an award for service-connection of 30% or more is granted. You did not complete all of the information on your claim form. We need to know the dates and places of your previous marriages and the dates and places of the terminations of those marriages. We need to know the name of your current spouse and the date and place of your marriage to her. We also need to know the dates of her prior marriages and dates of terminations of those marriages. Please fill out the enclosed VA Form 686c "Declaration of Status of Dependents" with this information and return it to us.

#### What Is Involved In The Compensation Claims Process?

In order to complete your application for benefits we will:

- Review your claim for completeness, including:
  - ⇒ Your VA Form 21-526
  - ⇒ Any disabilities you claimed
  - ⇒ When you report you were treated

2

CSS 222 12 4185 Jones, David E

- ⇒ Any medical evidence you provided
- Determine what additional information we need to process your claim
- Schedule a VA Examination if appropriate
  - ⇒ If we schedule you for an examination, the VA Medical Center will contact you to let you know when and where you should go for your appointment
- Obtain any medical records from VA Medical Centers
- Obtain any service records from the military if appropriate

It now takes us an average of 6 months to complete this type of claim.

#### When You Will Hear From Us

Gathering and reviewing evidence may take a long time. We know this is a long time to wait for an answer. We'll make every effort to complete your claim as soon as possible. In the meantime you will hear from us within approximately 60 days.

## Who Will Manage My Case?

Due to the complexity of the different programs we handle, more than one person will be working on your claim. This group is your Case Management Team. Your case has been assigned to Team B. Members of Team B will keep you informed about what is happening with your claim and work with you to help gather the evidence we need. To reach your case management team, call 1-800-827-1000, ask for the Wilmington VA Regional Office - Team B. Any member of your team can answer your questions. If you are in doubt about what to do at any time, please contact your case management team. They will be happy to help you.

Sincerely yours,

C. T. KEENAN Customer Service Division

Enclosure(s): VA Form 21-686c

cc: VVA

Medical and Regional Office Center 1601 Kirkwood Hwy Wilmington DE 19805-4917

January 24, 2001

MR. DAVID E. JONES PO BOX 165 DELAWARE CITY, DE 19706 In Reply Refer To: 460/21/aes

CSS 222 12 4185 JONES, D. E.

Dear Mr. Jones:

This is in reference to your claim for additional disability due to VA treatment.

The law does provide for payment of benefits for disability resulting from VA surgical or medical treatment in certain cases. However, this benefit is not payable for either usual or unusual aftereffects of approved medical care properly administered, in the absence of a showing that the disability proximately resulted through carelessness, accident, negligence, lack of proper skill, error in judgment, or similar instances of indicated fault on the part of the VA.

Please use the enclosed form to state succinctly your contentions. List the disability incurred by VA treatment, the exact dates of treatment and the location of the treatment. If drugs are involved please list the drug name, when and by whom it was prescribed and the condition it is used to treat.

This evidence, or information, should be furnished as soon as possible, preferably within 60 days. The evidence must be received in the Department of Veterans Affairs within one year from the date of this letter; otherwise, if entitlement is established, benefits may not be paid for any period prior to the date evidence is received.

Sincerely yours,

C. T. KEENAN Customer Service Division

Enclosure(s): VA Form 21-4138

cc: VVA

jones4185.doc

Medical and Regional Office Center 1601 Kirkwood Hwy Wilmington DE 19805-4917

June 13, 2001

MR. DAVID E. JONES PO BOX 165 DELAWARE CITY, DE 19706 In Reply Refer To: 460/21/AES CSS 222 12 4185 JONES, D. E.

Dear Mr. Jones:

This is in reference to your claim for disability due to VA hernia repair on 3-9-01...

We need the following evidence, or information, before we can act on your claim. Submit evidence of current additional disability due to the treatment.

This evidence, or information, should be furnished as soon as possible, preferably within 60 days. The evidence must be received in the Department of Veterans Affairs within one year from the date of this letter; otherwise, if entitlement is established, benefits may not be paid for any period prior to the date evidence is received.

Sincerely yours,

C. T. KEENAN Service Center Manager

cc: VVA

jones4185a.doc

Medical and Regional Office Center 1601 Kirkwood Hwy Wilmington DE 19805-4917

September 10, 2001

DAVID E JONES PO BOX 165 DELAWARE CITY DE 19706 In Reply Refer To: 460/21/EJT

CSS 222 12 4185 JONES, D E

Dear Mr. Jones:

We can take no further action on an *informal* claim for complications of your hernia operation performed at the VA Medical Center in Wilmington, DE.

In order to file a *formal* claim, you need to provide a *signed* application. If you wish to do so, sign and return the enclosed application (VA Form 21-526) in item # 46. Also, tell us the additional disability you claim has resulted from your VA treatment. This evidence was requested by letters dated January 24, 2001 and June 13, 2001 (copies enclosed).

If you wish to file a formal claim, please send us the information we asked for as soon as you can.

If you have any questions, call us toll-free by dialing 1-800-827-1000. Our TDD number for the hearing impaired is 1-800-829-4833. If you call, please have this letter with you.

You have appointed the **Vietnam Veterans of America** service organization as your representative for claims before VA. The Vietnam Veterans of America representative located in the VA Regional office in Wilmington, DE can be reached at (302) 633-5357 or 1-800-461-8262 extension 5357.

Sincerely yours,

C. T. KEENAN Service Center Manager

cc: VVA

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Cital Dinner Company

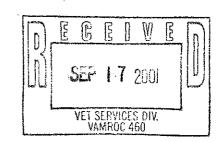
## Document 25-2

Filed 07/17/2008 Page 24 of 60
National Service Representative
633-5357 or 994-2511, ext.357

Gail Rando

: Adjudicate	on.	V\$0
om: VVA	•	
Jones, Da	id E	DEGEOVE
		SEP 1-7 2301   U
: 222 12	4185-10 11-16	VET SERVICES DIV. VAMEOC 460
E: 09-17-2	001	
	, <u>-</u>	
We submit for your annut	deantle III a a su	·
together with supporting	deration, claim for benefits bas evidence as indicated below.	ed upon service of the above-named veto for your attention and necessary action
	•	year attention and necessary action
☐ 1-9 ☐ 1-646 ☐ 10-10 ☐ 10-1394	□,21-4100 □ 21-4138 □ 21-4502 □ 21-4555	☐ Marriage Certificate ☐ Divorce Decree ☐ Death Certificate ☐ Birth Certificate
0 21-509 1 21-526 Resulphise	C 21-6749	☐ DD214
21-527	21-6875	☐ Medical Statement ☐ Funeral Statement
<b>21-530</b>	□ 21-6897	☐ Receipted Statement
21-534	□ 21-8416a	☐ Notice of Disagreemen
☐ 21-535 ☐ 24-634	☐ <b>22-1</b> 900	D
2 21:601 3 21:651	☐ 22-1990 ☐ 24:00	0
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21-2680	☐ 572	0
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	1151	
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September 17, 2001

Adjudication Officer Veterans Administration Regional Office 1601 Kirkwood Highway Wilmington, DE 19805

RE: Jones, David E. C: 222 12 4185

#### Dear Sir or Madam:

Attached please find the signed VA Form 21-526 for the above-named veteran. Mr. Jones has answered your request for information in question #17, page 7 of the document. Thank you.

This veteran is receiving treatment at the Wilmington, DE VAMC.

We request that the VA continue to process this claim and develop evidence that would support this veteran's application for benefits as required by 38 C.F.R. 3.103. We also request that we be notified when such development has been completed and that we be sent a copy of the results of such development as is the veteran's right under the Privacy Act.

If you decide the information in this claim does not establish a reasonable probability of a valid claim, please notify the veteran immediately so that we will know to file a Notice of Disagreement.

As required by 38 C.F.R. 3.102, please give this veteran any benefit of the doubt that may arise at any point in his/her case.

Sincerely,

Gail B. Rando

Veterans Service Officer

Vietnam Veterans of America, Inc.

M Depart	tment of Veteran	s Affai	VET	ERAN'S AP	PLICATION	I FOR	СОМРІ		TION OR PENSION
	Read attached Genera		cific Instructio					lainly.	(DO NOT WRITE IN THIS SPACE) VA DATE STAMP
1A. FIRST, MIDE	DLE, LAST NAME OF VE		4.		. TELEPHONE NO.	(Include A	rea Code)		AN DWIE STAML
10 IF YOU SER	MUID Edi	NAME GI		<del></del>	128-601	-326	9	- 1	Control of the contro
	IICH YOU SERVED AND	•		_	VETERAN'S SOC		1		The second of th
	•			1			,	ļ	
2. MAILING ADD	DRESS OF VETERAN (No	ımber and	street or rural	route, city or	199-15-	1182			
P.O., and ZIP	Code)			зв	. SPOUSE'S SOCIA	AL SECURI	Y NO.		
P.O BOX 16	S DE.C. TY	DĔ.	19706	<b>\</b>	165-60	-00	44		ADJUDICATION MUMAJOE 460/21
4. DATE OF BIRT		RTH	6. SEX	7.	RAILROAD RETIRE	MENT NO.			VILM DE 4
3-19-3			MALE						C shaced it same book home.
8. HAVE YOU EV PROGRAMS?	VER FILED A CLAIM FO (Formerly the U.S. Bure	R COMPEI au of Emp	NSATION FROI ployee's Comp	M THE OFFICE OF tensation)	Workers' Compi	ENSATION	9A	. VA FILE	NUMBER
YES 🔀 N									
	PREVIOUSLY FILED A C				AL OD OUTDATIE	NIT	9C.	. VA OFFI	ICE HAVING YOUR RECORDS
NONE	<u>—</u>		NAL REHABILI		AL OR OUTPATIE	IN I	1		
MEDICAL O		ASSISTA	IS EDUCATION NCE	MAIN	ER OF NSLI PREM	NUMS			
		DEPENDE ASSISTA	NTS EDUCATE	ONAL OTH					
└─ OR PENSIC	<u>— ми</u>	A3313   A	NCE	SERV		<del></del>			
NOTE Enter co processing of yo	mplete information for our claim. If you do N	each per	iod of active o	duty, Attach DD 1	form 214 or other	r separation	n papers fo	or all per	iods of active duty to expedite
10A. ENTERE	D ACTIVE SERVICE	Ι		10C, SEPARATE	FROM ACTIVE S	ERVICE	100	CRADI	E DANK OD DATING
DATE	PLACE	10B. SI	ERVICE NO.	DATE	PLACE		ORGANI	ZATION	E, RANK OR RATING, OR BRANCH OF SERVICE
1/28/52		521	83637	11/19/53			AR.	MY	
				<u> </u>					
			· · · · · · · · · · · · · · · · · · ·						
10E, HAVE YOU	EVER BEEN A PRISONE (If "YES," con NO Items 10F and	nplete		AME OF COUNTRY		•	OG. DATES	S OF CON	NFINEMENT
:				ESERVE AND					
	omplete information fo	r each pe	riod of Reser	T			eparation p	papers yo	u have.
DATE	FERED SERVICE PLACE	11B. S	ERVICE NO.	DATE	ATED FROM SERV	ICE	ORGAN	D. GRAI	DE, RANK OR RATING NOR BRANCH OF SERVICE
1 / - / -	FLACE	٠ سبع يه ٨٠	) (D == ==	<del> </del>	PLACE				
11/19/5-3				1955					GUARD
12, IF DISABILIT	Y OCCURRED DURING	ACTIVE O	H INACTIVE D	UTY FOR TRAININ	G, GIVE BRANCH	OF SERVIC	E AND DAT	TE OF OC	CURRENCE
	NOW A MEMBER OF T S OR NATIONAL GUAR		13B. RESERVE	STATUS	13	C. RESERV	E OR NATIO	ONAL GU	ARD UNIT ADDRESS
THE BRANCH OF		D GIVE	☐ ACTIVE ☐ INACTIVE	RESERV OBLIGA					<u> </u>
	IOW RECEIVING OR WIL		CEIVE	14B. BRANCH OF	SERVICE 140	C. MONTHL	Y AMOUNT	T 14D. I	RETIRED STATUS
RETIREMENT OR	RETAINER PAY FROM		ED FORCES ?						PERMANENT
YES PTO	(If "YES," com NO Items 14B,140		1		s				TEMPORARY DISABILITY RETIRED LIST
15A. HAVE YOU	EVER APPLIED FOR OR	RECEIVE	D	15B. AMOUNT	16A. HAVE Y	OU RECEIV	ED LUMP S	UM	16B. AMOUNT
DISABILITY SEVE	FRANCE PAY FROM THE		FORCES?		READJUS FROM TH	STMENT OF IE ARMED (	FORCES?		
YES AND	(If "YES," com NO Item 15B)	piete	-	\$	│ ☐ YES Æ	No.	lf "YES," c tem 16Bl	omplete	\$
			NATU	RE AND HIST	ORY OF DISA	ABILITIE	s		
	SICKNESS DISEASE OF			•	ADE AND DATE EA	CH BEGAN			Jan 2000
\$/C	disability,	for c	mpli	cetions tro	m Opera	otion.			at vame,
	NOW OR HAVE YOU BE		188. DATES	OF HOSPITALIZA	TION JEC NAI	ME AND A	<u>N-€∕rhi</u> <del>DRES</del> S OF		peration + Scars
HOSPITALIZ	ZED OR FURNISHED DO	MICILIAR'	Y OR DOMICIL	JARY CARE	EGEI	M B		.,,,,,	
]			-	1101	15 UP 15 U	- U 15			-
TYES DAN	(If "YES," compl IO Items 18B And	ete 18Cl	1	113		ga sa me t			
			A. MO19 TS	ND DATE TH	IS FORM AT	THE BO	TTOM	OF PA	GE 11
VA FORM 2	1-526	<del></del>	A25		FORM 21-526, O		]		PAGE 7

SKIP ITEMS 19 (20 SPOID 2) 7F	<del></del>		<del> </del>					
			ATMENT WHILE ATION COPIES					
19A. NATURE OF SICKNESS,	<del>-, </del>		NT DATES	19C. NAME. N HOSPITAL, FIRS	UMBER OR LO	OCATION OF	19D. O	RGANIZATION/UNIT AT TIME S, DISEASE, OR INJURY WAS
DISEASE, OR INJURY	BEGINNING	DATE	ENDING DATE	STATIC	ON, OR INFIRM	MARY	SICKNES	INCURRED
							:	··
		T				-		
LIGT ON WITH BUYOUR AND	AND HOOP:	741 C 14	LIEDE VALLMER	E TOEATED FO	ID ANY CICE	MECC IN U.S	V OR NO	EASE FOR WILLOU VOIL
), LIST CIVILIAN PHYSICIANS LAIMING SERVICE CONNECTI ISCHARGE	ON BEFORE, I	OURING	i, OR SINCE YOU	JR SERVICE, A	M ANT SICK ND ANY MIL	LITARY HOSP	ITALS SIN	EASE FUR WHICH YOU A ICE YOUR LAST
A. NAME		<del></del>	B. PRESENT	ADDRESS		C_DISA	RII-ITV	D. DATE
A. NAIVIE			D, FRESENT	AUDRESS			WILLI (	U. DATE
						<del></del>		
		·						
1. LIST PERSONS OTHER THAN PI DURING, OR SINCE YOUR SERV		о киои	V ANY FACTS ABO	OUT SICKNESS, D	DISEASE, OR I	NUOHS YRULN	IN ITEM IS	A, WHICH YOU HAD BEFOR
A. NAME	IVE		B. PRESENT	ADDRESS		C. DIS	SABILITY	D. DATE
			· · · · · · · · · · · · · · · · · · ·			· · · · · · · · · · · · · · · · · · ·	<del></del>	
							v	
			O BE TOTALLY D				AT DART O	F THE WORK DID YOU DO?
ZA. ARE YOU NOW EMPLOYED?	IZZB. IF YOU	) WEKE	act-timicloaed f	SECUME BECOME	NG TOTALLY	DISABLED, WH	AI FARI U	F THE WORK DID YOU DO?
YES NO	.						····	
2C. DATE YOU LAST WORKED	22D. IF YO	J ARE S	TILL SELF-EMPLOY	ED WHAT PART	OF THE WOR	RK DO YOU DO	NOW?	
Nov. 1999 3A. EDUCATION (Circle highest ye	ear completed		23B. NA	ATURE OF AND T	TIME SPENT IN	N OTHER EDUC	ATION AND	TRAINING
	3 4	1 2						
(GRADE SCHOOL) ( HIGH	SCHOOL)	(COLI				· .		
		MENT.	INCLUDING SE		24C,	OU BECAME 24D. TIME I	: 1	
24A. NAME AND ADDRESS OF	EMPLOYER		24B. KIND OF	WORK	MONTHS WORKED	FROM ILLN		24E. TOTAL EARNINGS
			• • • • • • • • • • • • • • • • • • • •					
-		+ :			1			<del></del>
						·		·
LIST ALL YOUR EMPLO	YMENT, INCL	UDING	SELF-EMPLOYN	ENT, FOR ON	E YEAR BEF			TALLY DISABLED
25A. NAME AND ADDRESS OF	EMPLOYER		25B. KIND OF	WORK	MONTHS WORKED	25D, TIME FROM ILLN		25E. TOTAL EARNINGS
		<del>-</del>		<del></del>				
		! 						
							]	,
		· MA	RITAL AND DEF	PENDENCY INFO	ORMATION			
26A. MARITAL STATUS (If widow	ed or divorced,							26B, SPOUSE'S BIRTH DA
MARRIED WIDOWED  6C. NUMBER OF TIMES YOU	DIVORCED 26D. NUMBE		NEVER MARRIED MES YOUR			<i>16B through 30L</i> SO A VETERAN		26F. SPOUSE'S VA FILE N
IAVE BEEN MARRIED	PRESENT SP	OUSE H	AS BEEN MARRIED					(if any)
7	]	5		☐ YES	XNO 2	"Yes," comple		C-
7A. DO YOU LIVE TÖGETHER?				example, mai	ritai problems,	, job	C. PRESEN	T ADDRESS OF SPOUSE
YES NO CONTRIBUTE	TO YOUR SPO	USE'S S	UPPORT MONTHLY		, health, etc.)			
\$		-				<u></u>		
28. CHECK ( X ) WHETHER YOUR CLERGYMAN OR AUTHORIZE		RRIAGE	WAS PERFORMED	BY:				
PUBLIC OFFICIAL	OTHER (E			<u> </u>	<del>. ,</del> .	BOT M		

	MARITAL AND D							
NOTE: Furnish the following inform		•	-			-	l, show mo	nth, day,
and year. Where a place is reques	ted, show city	and state (Co	mple	_	A thru 30D	<u>)}                                    </u>		
29A. DATE AND PLACE OF MARRIAGE	29B. TO WHOM	MARRIED		29C. ERMINATED eath, Divorcel	29D. DA	ATE AND F	PLACE TERMI	NATED
	<del></del>					<del></del>		
FURNISH THE FOLLOWIN	IG INFORMATION	ABOUT EACH PR	EVIOL	IS MARRIAGE	OF YOUR PE	RESENT SI	POUSE	
30A. DATE AND PLACE OF MARRIAGE	30B. TO WHOM	MARRIED		30C. ERMINATED eath, Divorce)	30D. DA	TE AND F	LACE TERMI	NATED
56-76 Mich. H	, WARD EL	لباح	a	100000	M	ich		
J GONNERM J P - 9 C	LBer7 Ry	& r-s	0	woree	. D.			·
IDENTIFI	CATION OF CHILD	REN AND INFORM	ATIO	ON RELATIVE	TO CUSTODY			
NOTE: Furnish the following inform	ation for each	of your unmar	ried	children (Co	omplete Ite	ms 31A	thru 31H	
242 247	5 OF 040 PLACE	25 212 50514	. 1	31	E. CHECK EACH	I APPLICAB	LE CATEGORY	
31A. NAME OF CHILD 31B. DAT BIRTH (First, middle initial, last) (Month, day	l BIRTH	SECURITY NUN	1BER	MARRIED PREVIOUSLY	STEPCHILD OR ADOPTED	ILLEGI- TIMATE	OVER 18 ATTENDING SCHOOL	SERIOUSLY DISABLED
							-	
31F. NAME(S) OF ANY CHILD(REN) NOT 31G.	NAME AND ADDRES	S OF PERSON HAV	NG \	31H, MONTH	LY AMOUNT YO	OU CONTRIE	I BUTE TO CHILD	'S SUPPORT
IN YOUR CUSTODY	CUSTODY							
				\$				
	TION RELATING TO							
32A. IS YOUR FATHER DEPENDENT UPON 32B.	NAME AND ADDRES	S OF DEPENDENT F	ATHE	R 32C. IS YOUR	MOTHER DEP	NDENT UP	ON YOU FOR S	UPPORT?
(If "Wes," complete				]	_	-		
YES NO Item 32BI	THER ISSENAME	AND ADDRESS OF N	IEA PE		1		te Item 32D) OF NEAREST B	ELATIVE
32B. NAME AND ADDRESS OF BEI ENDERT MO	J. T.	11071001100001	,	51 (LE 1111E		***************************************	<b>4,</b> (1,	
	NET WORT	OF VETERANS	AND I	DEPENDENTS				
NOTE: Items 33A through 33D should be o	ompleted ONLY if	you are applying	for no	nservice-conn	ected pension			
				AMOUN				
NO. SOURCE	VETERAN	SPOUSE			NAME OF	CHILD(REN	1	
						, service .		
33A. STOCKS, BONDS, BANK DEPOSITS	\$	\$	\$	ne e	\$		\$	
33B. REAL ESTATE								
33C. OTHER PROPERTY				·	-			
33D. TOTAL NET WORTH	\$	\$	<b>\$</b>		\$		\$	
	INCOMÉ RECEIV	ED AND EXPECT	DFR	OM ALL SOUP	RCES			·
34A. HAVE YOU OR YOUR SPOUSE APPLIED FOR OR ARE YOU RECEIVING OR ENTITLE TO RECEIVE ANY BENEFITS FROM THE	11	LY AMOUNT care Deduction)		34C. BEGINN	ING DATE	34D. DA	TO BEGIN*	
SOCIAL SECURITY ADMINISTBATION (OTHER THAN SSI) OR RAILFOAD	VETERAN \$							
RETIREMENT BOARD?	SPOUSE \$					1		· -
		I YOUR SPOUSE AP URING THE NEXT 1:	PLY FO 2 MON	ITHS?	· · · · · · · · · · · · · · · · · · ·	<del></del>	TION TO APPLY	
YES NO 34B through 34F)	VES	O CEIVING OR FNTITI	D TO	VETERAL RECEIVE ANNU		SPOL MENT BENE		VMENT
INSURANCE FROM ANY OTHER SOURCE?								
	Items 358 through 3 SIGN AND DA		ν Δ1	THE BOTT	TOM OF PA	GE 11		

	INC	OME RECEIVED AND EX	IN 25-2 FI PECTED FROM A	L SOURCES (C	008 - Page 29 Continued)	•
35B.	MONTHLY AMOUNT	35C. BEGINNING DATE	35D. DAT	OF APPLY	35E. SOUR	CE OF BENEFITS
ETERAN	\$ \					
POUSE	\$					
		VETERAN'S AND I	DEPENDENTS'MOI	THLY INCOM	=	
OTE: Fo	r each source report gro	ss monthly amount	. including ded	uctions for	each family men	nhor
			AMOUN	TS (If none, w	rite "NONE" or "O")	ibet.
EM sc	DURCE OF MONTHLY INCOME		· · · · · · · · · · · · · · · · · · ·	1	NAME OF CH	II D/REN
		VETERAN	SPOUSE		1	ICO/IICN
A. SOCIAL	SECURITY	\$	\$	\$	s	
B. U.S. CIV	/IL SERVICE		·			<del></del>
C. U.S. RA	ILROAD RETIREMENT				<del></del>	
D. MILITAF	RY RETIREMENT					
E. BLACK	LUNG BENEFIT					
	MENTAL SECURITY/PUBLIC ASSI	ST.				
ALL OTH G. (Specify	ER MONTHLY INCOME			<del></del>		<del></del>
G, lopechy	30urce/		X	İ		ļ
	VETERAN	'S AND DEPENDENTS"	OTHER INCOME (I	поле, write "I	VONE" OR "O")	
onth per	ase provide the amount iod preceding the date t	he claim is filed wit	or one-time nor th the Departm	recurring incent of Veter	come (specify so ans Affairs.	urce) for the 12
	NTEREST AND DIVIDENDS		<del></del>		<del></del>	
	HER INCOME (Specify Source)	<del></del>		<del>                                     </del>	<del></del>	
	ase provide the amount	of expected appual	income or one	time near		
OTE: Ple le 12 mo A. TOTAL	<del></del>	of expected annual date the claim is fi	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo s.
OTE: Ple e 12 mo A. TOTAL B. TOTAL	WAGES NTEREST AND DIVIDENDS	date the claim is fi	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo s.
OTE: Ple e 12 mo A. TOTAL B. TOTAL I C. ALL OT	WAGES NTEREST AND DIVIDENDS HER INCOME (Specify Source)	date the claim is ti	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo
OTE: Ple e 12 mo A. TOTAL B. TOTAL C. ALL OT	WAGES NTEREST AND DIVIDENDS	date the claim is ti	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo
OTE: Ple e 12 mo A. TOTAL B. TOTAL C. ALL OTE A. GROSS A	MAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  NOUNT OF FINAL PAY RECEIVED	date the claim is ti	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo
OTE: Ple e 12 mo A. TOTAL B. TOTAL C. ALL OTE A. GROSS A	WAGES NTEREST AND DIVIDENDS HER INCOME (Specify Source)	date the claim is ti	income or one led with the D	e-time nonre epartment o	curring income (s f Veterans Affair	specify source) fo
OTE: Plee 12 mo A. TOTAL V B. TOTAL V C. ALL OTE A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	date the claim is fi	led with the D	epartment o	f Veterans Affair	5.
OTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES NTEREST AND DIVIDENDS HER INCOME (Specify Source) WAGEN AND DIVIDENDS HE	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	date the claim is fi	f additional space is	epartment o	f Veterans Affair	5.
DTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Plee 12 mo A. TOTAL V B. TOTAL V C. ALL OTE A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Plee 12 mo A. TOTAL V B. TOTAL V C. ALL OTE A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
DTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
DTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	a date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
DTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Plee 12 mo A. TOTAL V B. TOTAL V C. ALL OTE A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	epartment o	f Veterans Affair	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	epartment o	a separate sheet and ide	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTI A. GROSS A G. B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	required, attach e	a separate sheet and ide	5.
OTE: Ple e 12 mo A. TOTAL V B. TOTAL V C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	required, attach e	a separate sheet and ide	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	required, attach e	a separate sheet and ide	5.
OTE: Ple e 12 mo A. TOTAL I B. TOTAL I C. ALL OTA A. GROSS A B. DATE FIN	WAGES  NTEREST AND DIVIDENDS  HER INCOME (Specify Source)  MOUNT OF FINAL PAY RECEIVED	p date the claim is to	f additional space is	required, attach e	a separate sheet and ide	5.

Case 1:	:07-cv-00743	<u>3-MPT 1</u>	Document :	25-2 F	-iled 07/	/17/2008	Page 30 of 60	
40. REMARKS (Continued)								
				- <u> </u>				
NOTE: Items 41a thre	ough 41g sho	uld be com	pleted only if	f you are a	pplying	for nonservic	ce-connected pension.	
	INFO	RMATION CO	NCERNING, ME	EDICAL, LEGA	AL OR OTH	IER EXPENSES		
NOTE: Family medical	l expenses ac	ctually paid	by you ma	y be dedu	ctible fr	om your inc	ome. Show the amount	of
medical. legal or other	expenses you er expenses v	you paid b∉ √ou paid b∉	ourself or rel	latīves you disability	are und for whice	ler an obligat ch civilian di	tion to support. Also, sho isability benefits have be	W an
awarded. When deter	mining your i	ncome, we	may be able	e to deduc	t them fr	om the disal	bility benefits for the year ursed. Show the Medica	in
which the expenses a deduction in line 1.	are paid. <u>Do</u>	<u>not</u> include	any expens	ses for wi	nich you	were reimb	ursed. Show the Medica	ıre
		<b>∠</b> 410 P	URPOSE		41D, PAID	TO	445 DICABILITY OR	
. 41A. AMOUNT PAID BY YOU	41B. DATE PAID	(Doctor's fe	ees, hospital rney fees, etc.)	(Name of do	etor, hosp	ital, pharmacγ, etc.)	41E. DISABILITY OR RELATIONSHIP OF PERSON FOR WHOM EXPENSES PAIL	.
		charges, Amu	ney rees, etc.,		Attorney, e	tc.j	FOR WHOM EXPENSES PAIL	)
· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·							
								-
	 		:	<del>                                     </del>				
41F. ARE YOU NOW A PATIENT	IN A NURSING HO	ME?	41G. DOES MI	EDICAID COVE	R ALL OR P	ART OF YOUR N	JRSING HOME COSTS?	
YES (If "Yes," please	e complete Item 41	G) .	YES (If "	Yes, * give the	name and a	ddress of the nur	sing home below)	
□ NO			□ NO	<u>.</u>				
NOTE: Filing of this a	pplication con	stitutes a w	/aiver of mili	itary retire	d pay in	the amount	of any VA compensation	to
which you may be ent	itled. See ins						у.	
All Federal payments made	to a person wh	o applied and	DIRECT DEPO	e for benefit	payments	after July 26, 1	1996, must be made by electro	nic
funds transfer (EFT). This	requirement cann	iot be waived b	by the VA unle:	ss you certif	y that you	do not have an	account with a financial instituti	ion
or an authorized payment institution or an authorized	agent. VA paym	ients to you vi Please attach	vill be made El a voided perso	:FT unless yo nal check or	ou certify t denosit slir	hat you <u>do not</u> or provide all c	have an account with a finance of the following information:	ial
42. ACCOUNT NUMBER - PLEAS	SE CHECK THE APP	PROPRIATE BOX	AND PROVIDE T	THAT ACCOUN	IT NUMBER,	IF APPLICABLE		
CHECKING I CERTIEV THAT I DO NOT HAVE AN ACCOUNT WITH A FINANCIAL INSTITUTION OR CEPTIFIED PAYMENT							г	
SAVINGS ACCOUNT NUMBER AGENT 22/4 5290								
43. NAME OF FINANCIAL INSTITUTION								
WILMINGTON TRUST								
44. ROUTING OR TRANSIT NUMBER								
CERTIFICATION AND AUTHORIZATION FOR RELEASE OF INFORMATION - I CERTIFY THAT the forgoing statements are true and complete to the best of my knowledge and belief. I CONSENT THAT any physician, surgeon, dentist, or hospital that has treated or examined me for any purpose,								
or that I have consulted professionally, may furnish to the DEPARTMENT OF VETERANS AFFAIRS any information about myself, and I waive any privilege which renders such information confidential. DO YOU WANT TO HAVE MEDICAL AND OTHER INFORMATION ABOUT YOU INCLUDED								
privilege which renders suc IN THE "GULF WAR VETER	:h information cor	nfidential. DO	YOU WANT T	O HAVE ME	DICAL AND	O OTHER INFO		ED
45A. DAYTIME TELEPHONE NO			e GENERAL II			NE NO. (Include A	, ·	
302-834-326	1		="	100 0000)				
46. SIGNATURE OF CLAIMANT			47. DATE SIG	SNED	- 3269			
In land	2 1	19	· .			7-2001	· · · · · · · · · · · · · · · · · · ·	
WITNESS TO SIGNATURE OF CLAIMANT IF MADE BY "X" MARK								
NOTE: Signature made by mark must be witnessed by two persons to whom the person making the statement is								
l personally known. Th	e signature an	nd printed na	ames and ac	ddresses o	f the wit	nesses must	he shown.	
48A. SIGNATURE AND PRINTED	NAME OF WITNES	SS		48B. ADDRES			00 0110 1111	
•			!					·
49A. SIGNATURE AND PRINTED	NAME OF WITNES	3S		49B. ADDRES	SS OF WITN	ESS		
			····					-
PENALTY - The law provides a material fact, knowing it to	s severe penalties o be false, or for	which include the fraudulent	e fine or impriso acceptance of	onment, or b	oth, for the	willful submiss	sion of any statement or evidenc	e of

#### Medical and Regional Office Center 1601 Kirkwood Hwy Wilmington DE 19805-4917

MAR 2 2 2002

DAVID E JONES P O BOX 165 DELAWARE CITY DE 19706

In Reply Refer To:

460/21/kml/080 CSS 222 12 4185 JONES, D E

Dear Mr. Jones:

We made a decision on your claim for service connected compensation received on March 13, 2000.

This letter tells you what we decided. It includes a copy of our rating decision that gives the evidence used and reasons for our decision. We have also included information about what to do if you disagree with our decision, and who to contact if you have questions or need assistance.

#### What Did We Decide?

We determined that the following conditions were not related to your military service, so service connection couldn't be granted:

Description	
PO, residuals hernia repair	
Scars	

We have enclosed a copy of your Rating Decision for your review. It provides a detailed explanation of our decision, the evidence considered and the reasons for our decision. You can find the decision discussed in the section titled "Decision." The evidence we considered is discussed in the section titled "Evidence." The reasons for our decision can be found in the portion of the rating titled "Reasons for Decision" or "Reasons and Bases."

## What You Should Do If You Disagree With Our Decision.

If you do not agree with our decision, you should write and tell us why. You have one year from the date of this letter to appeal the decision. The enclosed VA Form 4107, "Your Rights to Appeal Our Decision," explains your right to appeal.

## Do You Have Questions Or Need Assistance?

If you have any questions or need assistance with this claim, please call us at 1-800-827-1000. If you use a Telecommunications Device for the Deaf (TDD), the number is 1-800-829-4833.

2

CSS 222 12 4185 Jones, D E

If you call, please refer to your VA file number 222 12 4185. If you write to us, put your full name and VA file number on the letter. Please send all correspondence to the address at the top of this letter. You can visit our web site at www.va.gov for more information about veterans' benefits.

We sent a copy of this letter to the VVA because you appointed them as your representative. If you have questions or need assistance, you can also contact them.

Sincerely yours,

C. T. KEENAN Service Center Manager

Enclosure(s): Rating Decision

VA Form 4107

cc: VVA



# DEPARTMENT OF VETERANS AFFAIRS Wilmington VAM & ROC 1601 Kirkwood HIghway Wilmington, DE 19805

David E. Jones

VA File Number 222 12 4185

> Rating Decision March 18, 2002

#### INTRODUCTION

David Jones is a Korean Conflict veteran. He served in the Army from January 28, 1952 to November 19, 1953. He filed an original disability claim on March 13, 2000.

#### **DECISION**

- 1. Service connection for PO, residuals hernia repair is denied.
- 2. Service connection for scars is denied.

David E. Jones Page 2

#### **EVIDENCE**

- Letters sent to veteran dated January 24, 2001 and April 23, 2001
- Treatment Reports, VAMC Wilmington, from October 15, 1999 through May 11, 2001

#### **REASONS FOR DECISION**

#### 1. Service connection for PO, residuals hernia repair.

FACTS: Treatment Reports, VAMC Wilmington, from October 15, 1999 through May 11, 2001 show veteran underwent an umbilical hernia repair on January 11, 2000. Veteran subsequently suffered a small bowel obstruction and underwent an exploratory laparotomy one week later. Treatment note dated March 16, 2000 notes wound healed.

Letters sent to veteran dated January 24, 2001 and April 23, 2001 dated requesting specific information on the disability he is claiming. Veteran failed to respond.

ANALYSIS: Service connection for PO, residuals hernia repair is denied because the medical evidence of record fails to show that a disability has been clinically diagnosed.

#### 2. Service connection for scars.

**FACTS:** Treatment Reports, VAMC Wilmington, from October 15, 1999 through May 11, 2001 show veteran underwent an umbilical hernia repair on January 11, 2000. Veteran subsequently suffered a small bowel obstruction and underwent an exploratory laparotomy one week later. Treatment note dated March 16, 2000 noted the wound healed.

Letters sent to veteran dated January 24, 2001 and April 23, 2001 dated respecific information on the disability he is claiming. Veteran failed to respect

ANALYSIS: Service connection for scars is denied because the medical evidence of record fails to show that a disability has been clinically diagnosed.

**REFERENCES:** Title 38 of the Code of Federal Regulations, Pensions, Bonuses and Veterans' Relief contains the regulations of the Department of Veterans Affairs which govern entitlement to all veteran benefits. For additional information regarding applicable laws and regulations, please consult your local library, or visit us at our web site, www.va.gov.

Rating Decision	of Veterans Affairs VAM & ROC		Page 1 03/18/2002	
name of veteran  David E. Jones	VA FILE NUMBER 222 12 4185	SOCIAL SECURITY NR 222-12-4185	POA VIETNAM VETERANS OF AMERICA	сору то

ACTIVE DUTY					
EOD	RAD	BRANCH	CHARACTER OF DISCHARGE		
01/28/1952	11/19/1953	Army	Honorable		

LEGACY CODES				
ADD'L SVC	COMBAT SPECIAL PROV CDE		FUTURE EXAM DATE	
	1	N. Ness	NONE	

JURISDICTION: Original Disability Claim Received 03/13/2000

## NOT SERVICE CONNECTED/NOT SUBJECT TO COMPENSATION (8.NSC Korean Conflict)

7338

PO, RESIDUALS HERNIA REPAIR

Not Service Connected, No Diagnosis

7804

SCARS

Not Service Connected, No Diagnosis

G. J. DAVIS, Rating Specialist

A. E. SMITH, Rating Specialist, CHMN

CLAIM FOR DAMAGE INJURY, OR DEATH	,	supply inform	nation reques	read carefully the instructions on the reverse side and steed on both sides of the form. Use additional sheet(s) if oMB NO. 1105-0008			
1 7			Name, Address of claimant and claimant's personal representative, if any.     (See instructions on reverse.) (Number, street, city, State and Zip Code)				
Con Attachment 1			David E. Jones				
Medical Center 2nd Floor University & Woodland Ave.				P.O. Box 165			
Philadelphia, PA 19104	דב מב פומדי	JE MADITA	LOTATIO	Delaware City, DE 19706	<u></u>	. TIME (A.M. or P.M.)	
3. TYPE OF EMPLOYMENT 4. DATE OF BIRTH 5. MARITAL STATUS 6 MILITARY X CIVILIAN 03/19/31 married			3. DATE AND DAT OF ACCIDEN	'' <sub>01/12/00</sub>	•		
	3/19/31			oding the damage inlustrate doot		unknown and property	
8. Basis of Claim (State in detail the known facts and circumstances attending the damage, injury, or death, identifying persons and property involved, the place of occurrence and the cause thereof) (Use additional pages if necessary.)							
Claimant was operated on at VAMC Wilmington, DE, for repair of inguinal hernia on 12 January 2000 and discharged same day. On 14 January 2000, claimant was taken by ambulance after vomiting feces to VAMC Wilmington for emergency treatment. Emergency repair done to remove bowel obstruction on 15 January 2000. Surgical wound							
became infected rquiring retu	urn to VAN	IC Wilmin	gton on 14	Feb 2000. Claimant after	r recuperation wa	s unable to return	
to work in 2001 due to pain to	enderness	midline al	odomen fr	om surgery			
			•				
9.			PROPERTY D				
NAME AND ADDRESS OF OWNER			MANT (Numi	ber, street, city, State, and Zip Co	ode)	·	
David E. Jones & Hellyn Jon							
1 Warfel Dr., Delaware City,	DE 19701	- 4 5 15 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	TOP DO	OF AND THE COATION ASSESSED	- DDODEDTVA4AV	INCOPOTED (C	
BRIEFLY DESCRIBE THE PROPER instructions on reverse side.)	CLY, NATURI	: AND EXTEN	NT OF DAMA	GEAND INELOCATION WHERE	ERUPER I Y MAY BE	INSPECTED. (See	
manuonona on reverse side.j							
Soo 0 in Addendum							
See 9. in Addendum		DEDGOMA		ONGFUL DEATH			
10. STATE NATURE AND EXTENT OF	EACH IN ILIE				THE CLAIM, IF OTHE	R THAN CLAIMANT.	
STATE NAME OF INJURED PERS				,, , , , , , , , , , ,			
				. •			
See 10. in Addendum							
11. WITNES			SES				
NAME				ADDRESS (Number, street, c	ity, State, and Zip Code)		
					•		
				_		. ^	
l			nca Lane		3		
Vickei L. Snyder New Cast			tle, DE 19720				
12. (See instructions on reverse)			NT OF CLAIM	<del></del>			
12a. PROPERTY DAMAGE	12b. PERSO	DNAL INJUR	Y 1:	2c, WRONGFUL DEATH	12d, TOTAL (Failure forfeiture of yo	e to specify may cause ur rights)	
						***	
\$2,400.00 \$600,000.00			ummo osligen by zer come."	<del> </del>	2,400:00		
I CERTIFY THAT THE AMOUNT OF CLAIM COVERS ONLY DAMAGES AND INJURIES CAUSED BY THE ACCIDENT ABOVE AND AGREE TO ACCEPT SAID AMOUNT IN FULL SATISFACTION AND FINAL SETTLEMENT OF THIS CLAIM.							
13a, SIGNATURE OF CLAIMANT (See instructions on reverse side.)							
I want the						May 31, 2003	
CIVIL PENALTY FOR PRESENTING FRAUDULENT CLAIM				CRIMINAL PENALTY FOR PRESENTING FRAUDULENT CLAIM OR MAKING FALSE STATEMENTS			
The claimant shall forfeit and pay to the United States the sum of \$2,000 plus double the amount of damages sustained by the United States. (See 31 U.S.C. 3729.)				Fine of not more than \$10,000 or both. (See 18 U.S.C. 287, 10		not more than 5 years	

95-109

NSN 7540-00-634-4046

STANDARD FORM 95 (Rev. 7-85) (EG) PRESCRIBED BY DEPT. OF JUSTICE 28 CFR 14.2

#### PRIVACY ACT NOTICE

This Notice is provided in accordance with the Privacy Act, 5 U.S.C. 552a(e)(3), and concerns the information requested in the letter to which this Notice is attached.

A. Authority: The requested information is solicited pursuant to one or more of the

A. Authority: The requested information is solicited pursuant to one or more of the following: 5 U.S.C. 301, 38 U.S.C. 501 et sec., 28 U.S.C. 2671 et seq., 28 C.F.R. Part 14

B. Principal Purpose: The information requested is to be used in evaluating claims.

C. Routine Use: See the Notices of Systems of Records for the agency to whom you are submitting this form for this information.

D. Effect of Failure to Respond: Disclosure is voluntary. However, failure to supply the requested information or to execute the form may render your claim "invalid".

#### INSTRUCTIONS

#### Complete all items - insert the word NONE where applicable

A CLAIM SHALL BE DEEMED TO HAVE BEEN PRESENTED WHEN A FEDERAL AGENCY RECEIVES FROM A CLAIMANT, HIS DULY AUTHORIZED AGENT, OR LEGAL REPRESENTATIVE AN EXECUTED STANDARD FORM 95 OR OTHER WRITTEN NOTIFICATION OF AN INCIDENT, ACCOMPANIED BY A CLAIM FOR MONEY DAMAGES IN A <u>SUM CERTAIN</u> FOR INJURY TO OR LOSS OF

Any instructions or information necessary in the preparation of your claim will be furnished, upon request, by the office indicated in Item #1 on the reverse side. Complete regulations pertaining to claims asserted under the Federal Tort Claims Act can be found in Title 28, Code of Federal Regulations, Part 14. Many agencies have published supplemental regulations also. If more than one agency is involved, please state each agency.

The claim may be filed by a duly authorized agent or other legal representative, provided evidence satisfactory to the Government is submitted with said claim establishing express authority to act for the claimant. A claim presented by an agent or legal representative must be presented in the name of the claimant. If the claim is signed by the agent or legal representative, it must show the title or legal capacity of the person signing and be accompanied by evidence of his/her authority to present a claim on behalf of the claimant as agent, executor, administrator, parent, guardian or other representative.

if claimant intends to file claim for both personal injury and property damage, claim for both must be shown in Item 12 of this form.

The amount claimed should be substantiated by competent evidence as follows:
(a) In support of the claim for personal injury or death, the claimant should submit a written report by the attending physician, showing the nature and extent of injury, the nature and extent of treatment, the degree of permanent disability, if any, the prognosis, and the period of hospitalization, or incapacitation, attaching itemized bills for medical, hospital, or burial expenses actually incurred.

PROPERTY, PERSONAL INJURY, OR DEATH ALLEGED TO HAVE OCCURRED BY REASON OF THE INCIDENT. THE CLAIM MUST BE PRESENTED TO THE APPROPRIATE FEDERAL AGENCY WITHIN TWO YEARS AFTER THE CLAIM ACCRUES.

(b) In support of claims for damage to property which has been or can be economically repaired, the claimant should submit at least two itemized signed statements or estimates by reliable, disinterested concerns, or, if payment has been made, the itemized signed receipts evidencing payment.

(c) In support of claims for damage to property which is not economically repairable, or if the property is lost or destroyed, the claimant should submit statements as to the original cost of the property, the date of purchase, and the value of the property, both before and after the accident. Such statements should be by disinterested competent persons, preferably reputable dealers or officials familiar with the type of property damaged, or by two or more competitive bidders, and should be certified as being just and correct.

(d) Failure to completely execute this form or to supply the requested material within two years from the date the allegations accrued may render your claim "invalid". A claim is deemed presented when it is received by the appropriate agency, not when it is mailed.

Failure to specify a sum certain will result in invalid presentation of your claim and may result in forfeiture of your rights.

Public reporting burden for this collection of information is estimated to average 15 mi data sources, gathering and maintaining the data needed, and completing and review other aspect of this collection of information, including suggestions for reducing this b	ing the collection of information. Send comments regarding this burden estimate or any
to Director, Torts Branch	and to the
Civil Division	Office of Management and Budget
U.S. Department of Justice	Paperwork Reduction Project (1105-0008)
Washington, DC 20530	Washington, DC 20503
Insuran	CE COVERAGE
In order that subrogation claims may be adjudicated, it is essential that the claimant provide the following	wing information regarding the insurance coverage of his vehicle or property.
15. Do you carry accident insurance? Yes, If yes, give name and address of insurance con	npany (Number, street, city, State, and Zip Code) and policy number.
· · · · · · · · · · · · · · · · · · ·	·
16. Have you filed claim on your insurance carrier in this instance, and if so, is it full c	overage or deductible? 17. If deductible, state amount
10.7.14.10 700 11.0	· · · · · · · · · · · · · · · · · · ·
	·
18. If claim has been filed with your carrier, what action has your insurer taken or prop	oses to take with reference to your claim? (it is necessary that you ascertain these facts)
·	
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	j
	· · · · · · · · · · · · · · · · · · ·
19. Do you carry public liability and property damage insurance? X Yes, If yes, give n	ame and address of insurance company (Number, street, city, State, and Zip Code) No
	The analysis of the analysis o
Nationwide Ins. Co	
910 Basin Rd., New Castle, DE `19720	
	· ,

## Addendum

#### Attachment 1

Office of Regional Counsel(642/02) Dept. of Veterans Affairs

#### 9. Property Damage

replacement of carpet, bedding & mattress in master bedroom due to claimant's vomiting fecal matter from 1-12 to 1-14 2000

#### 10. Personal Injury/Wrongful Death

Claimant's hernia repair was negligently performed. A portion of his small intestine was perforated and stitched to the wall of his abdomen, leading to infection and emergency surgery to restore bowel functions. Claimant was seriously and permanently disabled and unable to work at his occupation: long distance truck driver. Claimant cannot work due to pain and tenderness over area of surgery which prevents him from wearing a standars seatblet; frequent unination secondary to surgical infections noted also precludes substantial gainful employment.

### STATEMENT IN SUPPORT OF CLAIM

#### I. WITNESSES TO INCIDENT:

#### A. LAY WITNESSES

- Mrs. Helyn Jones, wife of veteran
   Warfel Dr.
   Delaware City, DE 19705
- Vicky L. Snider, daughter of veteran 135 Bellanca Lane New Castle, DE 19720

#### B. CIVILIAN MEDICAL EXPERTS

- Dr. David Bestwick, M.D. gastroenterologist Medical Arts Pavillion Suite 134 4745 Ogletown-Stanton Rd. Newark, DE 19713
- Dr. Phyllis James, M.D. 612 Ferry Cut Off New Castle, DE 19720
- Dr. Michael Kaplan, M.D, opthamologist Rt 273 Christiana Rd.
   New Castle, DE 19720

#### C. VAMC MEDICAL PERSONNEL

- Dr. Joshua Eisenberg, M.D. VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Dr. Kewmars Dadmarz VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Dr. Bernadette Profeta, M.D. VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805

- Dr. Claude P. Lieber, M.D. VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Dr. L. Benjamin Simmons, M.D. VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- 6. Dr. Tanmay Lal, M.D., resident VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Dr. Ilia Zeltser, M.D., resident VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Jennifer Hess, medical student VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- Kate Fronheiser, Surgery Student VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- David Rappaport, medical student VAMC Wilmington, Delaware
   1601 Kirkwood Highway
   Wilmington, DE 19805
- Beverly Pottiinger, RN
   VAMC Wilmington, Delaware
   1601 Kirkwood Highway
   Wilmington, DE 19805
- 12. Deborah Squadrito, RN
  VAMC Wilmington, Delaware
  1601 Kirkwood Highway
  Wilmington, DE 19805

Filed 07/17/2008

- 13. Ruth B. Aquisap-Fausto, RN VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805
- 14 Dorothy Davis, RNVAMC Wilmington, Delaware1601 Kirkwood HighwayWilmington, DE 19805
- 15 Anita Spencer, LPN
  VAMC Wilmington, Delaware
  1601 Kirkwood Highway
  Wilmington, DE 19805
- 16. William A. Dixon, RN VAMC Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805

## Veterans Assistance Program

A Pro Bono Litigation Program Sponsored by
Widener University School of Law & Delaware Volunteer Legal Services, Inc.

4601 Concord Pike P.O. Box 7474 • Wilmington, DE 19803-0474

3800 Vartan Way • Harrisburg, PA 17110-9450

Room 428 School of Law Direct Dial Number: 302-477-2070 e-mail tjr0001@mail.widener.edu ☐ (302) 477-2100 Fax: (302) 477-2257 ☐ (717) 541-3900 Fax: (717) 541-3966

19 August 2003

C. T. Keenan, Service Center ManagerVA Regional Office1601 Kirkwood HighwayWilmington, DE 19805

RE: David E. Jones SS # 2222 12 4185

Dear Mr. Keenan:

I enclose Mr. Jones' executed section 1151 claim for medical malpractice arising from his 2000 hernia repair. This also represents a re-opening of Mr. Jones' original claim (if you considered any issues of medical malpractice in your 2002 adverse rating decision) based on new and material evidence consisting of the following on hand:

- 1. Statement of Vicke L. Snyder dtd 19 Apr. 2002 accompanied by run report from the Delaware City Volunteer Fire Department; and
- 2. VAMC Wilmington, DE, medical records pertaining to Mr. Jones' hernia repair and follow-up and major surgery to relieve obstruction that includes matter not found in your claims file;

In addition, I have requested Mr. Jones' civilian physicians, Dr. Bestwick and Dr. James, to send copies of Mr. Jones' medical records as new and material evidence. I expect copies within the next 60 days and will forward same to you as soon as I receive them. Please call or e-mail if you have any questions.

Sincerely,

Thomas J. Reed

Prof. of Law & Staff Attorney

TJR:tjr encl:

CY: David E. Jones, Vickie L. Snyder

020

Regional Office 1601 Kirkwood Hwy Wilmington DE 19805-4917

MAY 2 8 2004

DAVID E JONES 1 WARFEL DR PO BOX 165 DELAWARE CITY DE 19706 In Reply Refer To: 460/RCmg

CSS 222 12 4185 JONES, D E

Dear Mr. Jones:

We made a decision on your claim for service connected compensation received on August 23, 2003.

This letter tells you what we decided. It includes a copy of our rating decision that gives the evidence used and reasons for our decision. We have also included information about what to do if you disagree with our decision, and who to contact if you have questions or need assistance.

#### What Did We Decide?

The previous denial of compensation for hernia repair residuals under 38 USC 1151 is confirmed and continued.

We have enclosed a copy of your Rating Decision for your review. It provides a detailed explanation of our decision, the evidence considered and the reasons for our decision. You can find the decision discussed in the section titled "Decision." The evidence we considered is discussed in the section titled "Evidence." The reasons for our decision can be found in the portion of the rating titled "Reasons for Decision" or "Reasons and Bases."

## What You Should Do If You Disagree With Our Decision.

If you do not agree with our decision, you should write and tell us why. You have one year from the date of this letter to appeal the decision. The enclosed VA Form 4107, "Your Rights to Appeal Our Decision," explains your right to appeal.

## Do You Have Questions Or Need Assistance?

If you have any questions or need assistance with this claim, please call us at 1-800-827-1000. If you use a Telecommunications Device for the Deaf (TDD), the number is 1-800-829-4833.

If you call, please refer to your VA file number 222 12 4185. If you write to us, put your full name and VA file number on the letter. Please send all correspondence to the address at the top of this letter. You can visit our web site at www.va.gov for more information about veterans' benefits.

2

CSS 222 12 4185 Jones, D E

We sent a copy of this letter to Thomas J. Reed because you appointed them as your representative. If you have questions or need assistance, you can also contact them.

Sincerely yours,

C.7. KEENAN

C. T. KEENAN

Service Center Manager

Email us at wilmington.query@vba.va.gov

Enclosure(s): Rating Decision

**VA Form 4107** 

cc: Thomas J Reed

Delaware Volunteer Legal Services, Inc.



Document 25-2

## **DEPARTMENT OF VETERANS AFFAIRS Regional Office** 400 South 18th Street St. Louis MO 63103

David E. Jones

VA File Number 222 12 4185

## Represented by: AGENT OR PRIVATE ATTORNEY - CONTACT NOT REQUESTED

**Rating Decision** May 26, 2004

#### INTRODUCTION

Your records reflect that you are a veteran of the Korean Conflict Era and that you served in the Army from January 28, 1952 to November 19, 1953. We received a request to reopen a previous claim on August 23, 2003. Based on a review of the evidence listed below, we have made the following decision(s) on your claim.

#### **DECISION**

The previous denial of compensation for PO, residuals hernia repair under 38 USC 1151is confirmed and continued.

David E. Jones 222 12 4185 Page 2

Case 1:07-cv-00743-MPT

#### **EVIDENCE**

- Outpatient treatment records from VA Medical Center Wilmington, DE from October 15, 1999 through March 16, 2000
- Statement from your Legal Representative
- Statement from your Vickie L. Snyder, your daughter with a report from the Delaware Ambulance
- Rating decision dated March 18, 2002, to include all the evidence utilized in the decision
- Letter dated February 12, 2004, was sent to you requesting evidence of a current disability, evidence of additional disability resulted from a disease or injury or aggravation of an existing disease or injury suffered as a result of training, hospitalization, medical, surgical treatment or examination, evidence showing that the cause of such disability was carelessness, negligence, lack of proper skill, medical evidence or statement from your doctor discussing a relationship between your claimed condition and your medical treatment, and your doctor opinion as to whether your medical treatment or lack of treatment caused or aggravated your claimed condition beyond normal progression.

#### **REASONS FOR DECISION**

#### Entitlement to compensation under 38 U.S.C. 1151 for PO, residuals hernia repair.

Compensation is payable for any disability which results from VA hospitalization, medical or surgical treatment, or vocational rehabilitation, or as the result of having submitted to a VA medical examination. The evidence must show that the veteran's additional disability is actually the result of the VA care. Merely showing that a veteran has additional disability is not sufficient to establish causation.

You were previously denied service connection for residuals of post operative hernia repair by rating decision of March 18, 2002. You were notified of this decision on March 22, 2002. In the absence of a timely appeal, the decision became final within one year of our letter of notification.

The evidence available at that time failed to show an actual disabling condition as a result of the hernia repair and that the VA medical or educational services were the proximate cause of additional disability.

David E. Jones 222 12 4185 Page 3

Statements form you legal representative, Vickie L. Snyder, Delaware Ambulance report and VA outpatient treatment reports submitted in connection with your current claim does constitute new evidence but they are not material evidence because they do not relate to an unestablished fact necessary to substantiate your claim and does not raise a reasonable possibility of substantiating the claim. Although the cited lay statements can acknowledge your physical appearance, they have no objective medical value. Medical evidence has not been furnished/submitted which establishes objective medical findings to warrant service connection. There is no evidence of record showing an existing disease or injury you suffered as a result of training, hospitalization, medical, surgical treatment or examination. Therefore, the prior denial of service connection for post operative residuals as a result of your hernia repair is continued.

David E. Jones 222 12 4185 Page 4

#### **REFERENCES:**

Title 38 of the Code of Federal Regulations, Pensions, Bonuses and Veterans' Relief contains the regulations of the Department of Veterans Affairs which govern entitlement to all veteran benefits. For additional information regarding applicable laws and regulations, please consult your local library, or visit us at our web site, www.va.gov.

#### Case 1:07-cv-00743-MPT Document 25-2 Filed 07/17/2008 Page 49 of 60

Rating Decision	L rtment o Regional Offi	f Veterans Affairs ice		Page 1 05/26/2004
name of veteran David E. Jones	VA FILE NUMBER 222 12 4185	SOCIAL SECURITY NR 222-12-4185	AGENT OR PRIVATE ATTORNEY - CONTACT NOT REQUESTED	сору то 2nd copy for POA

ACTIVE DUTY							
EOD	RAD	BRANCH	CHARACTER OF DISCHARGE				
01/28/1952	11/19/1953	Army	Honorable				

LEGACY CODES						
ADD'L SVC CODE	COMBAT CODE	SPECIAL PROV CDE	FUTURE EXAM DATE			
	11	200				

JURISDICTION: Reopened Class

O. G, Chairman-Rating Specialist, VARO 331

NOT SERVICE CONNECT ATION (8.NSC Korean Conflict)

7338

7804

DISABLING CONDITION AS A RESULT OF

1151 Denied,

## Veterans Assistance Program

A Pro Bono Litigation Program Sponsored by Widener University School of Law & Delaware Volunteer Legal Services, Inc. 

4601 Concord Pike P.O. Box 7474 • Wilmington, DE 19803-0474

3800 Vartan Way • Harrisburg, PA 17110-9450

School of Law
Direct Dial Number:
302-477-2070
e-mail Thomas.J.Reed@law.widener.edu

☐ (302) 477-2100 Fax: (302) 477-2257 ☐ (717) 541-3900 Fax: (717) 541-3966

August 9, 2004

Service Center Manager Department of Veterans Affairs Regional Office 1601 Kirkwood Highway Wilmington, DE 19805-4917

RE: Notice of Disagreement For: David E. Jones; VA File Number 222 12 4185

Dear Service Center Manager:

I disagree with you rating decision of 24 May 2004 because I was injured due to the negligence of VA medical personnel. A doctor's opinion letter showing VA negligence in my case is submitted with this notice of disagreement.

Sincerely,

David E. Jones

Veterans Assistance Program

Widener University School of Law 4601 Concord Pike Wilmington, DE 19803 Tel: 302-477-2070

### MEDICAL EVALUATION REPORT FORM

NOTE TO PHYSICIAN: Please use this form to reply to our request for medical records, diagnoses, and treatment. It is designed to be submitted to Veterans Affairs Dept. Disability evaluators on behalf of your patient.

PATIENT'S NAME: David E. Jones ADDRESS:

SOCIAL SECURITY NO. 222-12-4185

VA FILE NO. C 222 12 4185

PART 1 History (Please summarize the patients medical history as presented to you. Attach an additional sheet if necessary)

Medical History- Mr. David Jones is a 72 year old male with a past medical history of hyperlipidemia, and a distant history of diphtheria pneumonia as a child. He has a 62 year pack history of tobacco use and occasional alcohol use. His recent history is complicated by a surgical repair of an umbilical hernia that has required three surgical procedures to date. He complains of continued abdominal pain as a result of these surgeries. The details of the umbilical hernia repair will be detailed below:

## A. NUMBER OF TIMES PATIENT WAS SEEN AND DATES OF EACH

I never had the opportunity to personally examine Mr. Jones and therefore am making the determination based solely on the records available to me from the Wilmington VAMC from the dates of 10/15/99-3/15/01.

PART II. Summary of Diagnosis and Treatment (Please list each diagnosis you made with respect to the patient and summarize the treatment, including medication prescribed, prostheses, if any, etc. Please note any hospitalization periods for the conditions treated. Attach an additional sheet if necessary).

#### A. DIAGNOSES

Umbilical hernia- Mr. Jones presented to the VAMC on 11/19/99 with complaints of a sore abdominal area. He was further evaluated by a surgical resident on 12/16/99 and diagnosed with a reducible umbilical hernia.

#### TREATMENT SUMMARY

1/11/00- Periumbilical hernia repair

1/12/00- Discharged to home

1/14/00- Mrs. Jones (wife) called PACU at VAMC stated that her husband was vomiting

1/14/00- Went to ER, NG tube removed 1500 ml of abdominal contents. Had emergency exploratory laparatomy. Surgical findings of a seroma at the previous surgical site, bowel stuck to the old repair site, and a serosal tear. The surgical findings were consistent with a small bowel obstruction.

1/21/00- Discharged to home

1/31/00- seen in follow-up for wound check

2/7/00- seen with symptoms of shortness of breath, fever, chills, and malaise. Findings were consistent with a wound infection. Started on antibiotics and antipyretics.

2/14/00- Follow-up visit

3/16/00- Diastasis of rectus muscle

2/28/01-Buldge in abdominal incision-consistent with fascial defect

3/13/01- Repair of incisional hernia

3/14/01- Discharge to home

#### B. HOSPITALIZATIONS

Noted above

PART III. Service Connection (Based on the patient's history, objective and subjective findings on diagnosis and treatment, state whether the patient's condition could have been caused by an in-service trauma or environment, or aggravated by an inservice trauma or environmental condition).

It is my opinion, based on the patient's history, objective findings and subjective findings, testing, diagnosis and treatment results that the patient's present condition (check the most appropriate box)

[ ] is probably the result of service-connected trauma or environmental conditions
[ ] Although probably a condition that pre-existed military service, the condition
was probably aggravated or worsened by service connected trauma or environmental
conditions

[X] is probably not the result of service-connected trauma and was not aggravated or worsened by service-connected trauma or environmental conditions.

It is my opinion, within a reasonable degree of medical certainty, that Mr. Jones multiple surgeries and continued medical problems are a result of complications that occurred due to his first surgical repair on 1/11/00. Specifically, Mr. Jones experienced a small bowel obstruction that was related to the surgical procedure and then developed a surgical infection following his first surgery. These events led to two additional surgeries and an extended hospitalization between 1/14/00-1/21/00.

It is well known that complications such as serosal tears and infections can occur following surgical procedures. The presence of these complications does not necessarily indicate that there was or was not negligence. However, in examining these adverse events there are several issues that need to be examined to determine the issue of whether Mr. Jones was treated within the standard of care. I will address four specific issues below:

- 1) Complete Medical Information- In my review of the medical records, I did not find evidence of a complete history and physical on the chart to determine whether Mr. Jones was at high risk for complications to occur. It is the usual standard of care for a patient that is to undergo an elective procedure to have a complete history and physical on the chart to properly assess the patient's risk and determine a pre-operative and peri-operative treatment plan. Mr. Jones was at increased risk due to his smoking status. It may be that such a complete history and physical was performed but I see no documentation of this.
- 2) Informed Consent- In my review of the medical records I did not find evidence of documentation of informed consent of the procedure. An easily reducible hernia such as was initially diagnosed on 12/16/99 is an elective procedure. A properly performed informed consent process includes a complete discussion of the risks and complications involved in a surgical procedures and the alternatives that exist to manage the condition. Clearly one alternative that should have been discussed is to have continued to watch the hernia since umbilical hernia rarely incarcerate. Another issue in the informed consent process would have been the alternative to have the procedure done laprascopically which again is not clear to me since I did not review an informed consent discussion or an op note from the first procedure. Laprascopic hernia repairs were very commonly being done to reduce morbidity and complications in 2000. It is not clear to me whether such informed consent occurred since I find no documentation of this in the chart.
- 3) Discharge Instructions- In my review of the medical records I reviewed a note on 1/12/00 that states that Linda Watt from the VA states that the patient verbalized an understanding of the discharge instructions and that he could verbalize the signs and symptoms that should be reported. I did not find any evidence of written discharge instructions in the chart. It is my opinion, within a reasonable degree of administrative certainty, that it is standard practice for patients to be given written discharge instructions as it is well known that patients do not often recall verbal instructions. While these written instructions may have been given, it is standard to retain a copy of these in the medical record. Adequate discharge instructions would have included instructions for wound care including use of antibiotic ointment, bandage changes, and symptoms and signs of complications such as infection.
- 4) Operative issues- Given the materials that I have reviewed it is difficult for me to have conclusive opinions about the surgical procedure itself. There is not an

operative report from his first procedure on 1/11/00. Therefore I do not have evidence of whether preoperative antibiotics were used or not. It would be standard of care for a patient such as Mr. Jones to have received pre-operative antibiotics given his increase risk as a smoker. It is also not possible for me to determine whether there was prolonged operative time or use of mesh in the procedure. I have no evidence that there were indeed any uneventful issues at the time of surgery, but an operative report should have been dictated and included in the records for the 1/11/00 procedure.

In summary, it is my opinion with a reasonable degree of medical certainty that Mr. Jones's medical symptoms have occurred as a result of complications from his first surgical repair on 1/11/00. These complications by themselves do not necessarily indicate negligence on the part of the VAMC. I do not find any specific evidence of improper surgical or medical care or errors in judgment on the part of the physicians involved in this case. However, it is further my opinion, within a reasonable degree of medical and administrative certainty, that there was a deviation in the standard of care in regards to the lack of complete medical information in the form of a history and physical and the preoperative assessment, written discharge instructions, and informed consent documentation. These aspects of Mr. Jones's care fell below the standard of care. It should be further noted I could not determine from the above medical records whether preoperative antibiotics were utilized in his first procedure on 1/11/00. If preoperative antibiotics were not used, without a specific medical contraindication, this would also fall outside the standard of care.

I reserve the right to revise my opinions based upon any further information that I may

receive related to this case.

DATE: March 12, 2004

Signature

Printed Name: David Shulkin, M.D.

Address: 944 Merion Square Rd. Gladwyne, PA 19035

#### **DEPARTMENT OF VETERANS AFFAIRS**

Wilmington Regional Office 1601 Kirkwood Highway Wilmington, De 19805

SEP - 2 2005

MR. DAVID E. JONES 1 WARFEL DRIVE P.O. BOX 165 DELAWARE CITY, DE 19706 In Reply Refer To: Reply Refer 460/21/GJD 222 12 4185 DAVID E. JONES

#### Dear Mr. Jones:

You have filed a Notice of Disagreement with our action. This is the first step in appealing to the Board of Veterans' Appeals (BVA). This letter and enclosures contain very important information concerning your appeal.

#### Statement of the Case

We have enclosed a Statement of the Case, a summary of the law and evidence concerning your claim. This summary will help you to make the best argument to the BVA on why you think our decision should be changed.

#### What You Need To Do

To complete your appeal, you must file a formal appeal. We have enclosed VA Form 9, Appeal to the Board of Veterans' Appeals, which you may use to complete your appeal. We will gladly explain the form if you have questions. Your appeal should address:

- the benefit you want
- the facts in the Statement of the Case with which you disagree; and
- the errors that you believe we made in applying the law.

#### When You Need To Do It

You must file your appeal with this office within 60 days from the date of this letter or within the remainder, if any, of the one-year period from the date of the letter notifying you of the action that you have appealed. If we do not hear from you within this period, we will close your case. If you need more time to file your appeal, you should request more time before the time limit for filing your appeal expires. See item 3 of the instructions in VA Form 9, Appeal to Board of Veterans' Appeals.

#### Hearings

You may have a hearing before we send your case to the BVA. If you tell us that you want a hearing, we will arrange a time and a place for the hearing. VA will provide the hearing room, the hearing official, and a transcript of the hearing for the record. VA cannot pay any other expenses of the hearing. You may also have a hearing before the BVA, as noted on the enclosed VA Form 9, Appeal to the Board of Veterans' Appeals. Do not delay filing your appeal if you request a hearing. Your request for a hearing does not extend the time to file your appeal.

#### Representation

If you do not have a representative, it is not too late to choose one. An accredited representative of a recognized service organization may represent you without charge. An attorney or an accredited agent may also represent you, and may charge you a fee for services related to your claim that he or she provides after a final decision of the BVA under certain circumstances. VA cannot pay fees of agents or attorneys. For more information on fees, see 38 U.S.C. § 5904. If an attorney or accredited agent charges a fee for services in connection with your claim before VA, the attorney or agent should file a copy of the fee agreement within 30 days after it is signed. The fee agreement should be filed at the following address: Counsel to the Chairman (01C3), Board of Veterans' Appeals, 810 Vermont Avenue, N.W., Washington, DC 20420.

#### What We Will Do

After we receive your appeal, we will send your case to the BVA in Washington, DC for a decision. The BVA will base its decision on an independent review of the entire record, including the transcript of the hearing, if you have a hearing.

Sincerely yours,

C. 7. Keenan

C.T. Keenan Service Center Manager

Enclosure(s): VA Form 9

Appeal Hearing Options Statement of the Case

CC: Thomas J. Reed, Esq.

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#### ISSUE:

Whether new and material evidence sufficient to reopen claim for PO, residuals of hernia repair, under U.S.C. 1151, has been submitted.

#### **EVIDENCE:**

- Outpatient treatment records from VA Medical Center, Wilmington, De from October 15, 1999 through March 16, 2000
- Statement from legal representative
- Statement from daughter, Vicki Snyder, with report from the Delaware Ambulance
- Rating Decision dated march 18, 2002, to include all evidence utilized in the decision
- Letter sent to veteran dated February 12, 2004 requesting evidence of a disability.
- Medical Opinion, David Shulkin, M.D. dated March 12, 2004

#### **ADJUDICATIVE ACTIONS:**

Military Service: 01/28/52-11/19/53, Honorable

Date of Birth: 03-19-1931

08-23-2003 Claim received.

05-26-2004 Claim considered based on all the evidence of record.

05-28-2004 Claimant notified of decision.

08-26-2004 Notice of Disagreement received.

#### PERTINENT LAWS; REGULATIONS; RATING SCHEDULE PROVISIONS:

Unless otherwise indicated, the symbol "§" denotes a section from title 38 of the Code of Federal Regulations, Pensions, Bonuses and Veterans' Relief. Title 38 contains the regulations of the Department of Veterans Affairs which govern entitlement to all veteran benefits.

- §3.159 (New) Department of Veterans Affairs assistance in developing claims.
- (a) Definitions. For purposes of this section, the following definitions apply:
- (1) Competent medical evidence means evidence provided by a person who is qualified through education, training, or experience to offer medical diagnoses, statements, or

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opinions. Competent medical evidence may also mean statements conveying sound medical principles found in medical treatises. It would also include statements contained in authoritative writings such as medical and scientific articles and research reports or analyses.

- (2) Competent lay evidence means any evidence not requiring that the proponent have specialized education, training, or experience. Lay evidence is competent if it is provided by a person who has knowledge of facts or circumstances and conveys matters that can be observed and described by a lay person.
- (3) Substantially complete application means an application containing the claimant's name; his or her relationship to the veteran, if applicable; sufficient service information for VA to verify the claimed service, if applicable; the benefit claimed and any medical condition(s) on which it is based; the claimant's signature; and in claims for nonservice-connected disability or death pension and parents' dependency and indemnity compensation, a statement of income.
- (4) For purposes of paragraph (c)(4)(i) of this section, event means one or more incidents associated with places, types, and circumstances of service giving rise to disability.
- (5) Information means non-evidentiary facts, such as the claimant's Social Security number or address; the name and military unit of a person who served with the veteran; or the name and address of a medical care provider who may have evidence pertinent to the claim.
- (b) VA's duty to notify claimants of necessary information or evidence.
- (1) When VA receives a complete or substantially complete application for benefits, it will notify the claimant of any information and medical or lay evidence that is necessary to substantiate the claim. VA will inform the claimant which information and evidence, if any, that the claimant is to provide to VA and which information and evidence, if any, that VA will attempt to obtain on behalf of the claimant. VA will also request that the claimant provide any evidence in the claimant's possession that pertains to the claim. If VA does not receive the necessary information and evidence requested from the claimant within one year of the date of the notice, VA cannot pay or provide any benefits based on that application. If the claimant has not responded to the request within 30 days, VA may decide the claim prior to the expiration of the one-year period based on all the information and evidence contained in the file, including information and evidence it has obtained on behalf of the claimant and any VA medical examinations or medical opinions. If VA does so, however, and the claimant subsequently provides the information and evidence within one year of the date of the request, VA must readjudicate the claim. (Authority: 38 U.S.C. 5103)
- (2) If VA receives an incomplete application for benefits, it will notify the claimant of the information necessary to complete the application and will defer assistance until the claimant submits this information. (Authority: 38 U.S.C. 5102(b), 5103A(3))

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- (c) VA's duty to assist claimants in obtaining evidence. Upon receipt of a substantially complete application for benefits, VA will make reasonable efforts to help a claimant obtain evidence necessary to substantiate the claim. In addition, VA will give the assistance described in paragraphs (c)(1), (c)(2), and (c)(3) to an individual attempting to reopen a finally decided claim. VA will not pay any fees charged by a custodian to provide records requested.
- (1) Obtaining records not in the custody of a Federal department or agency. VA will make reasonable efforts to obtain relevant records not in the custody of a Federal department or agency, to include records from State or local governments, private medical care providers. current or former employers, and other non-Federal governmental sources. Such reasonable efforts will generally consist of an initial request for the records and, if the records are not received, at least one follow-up request. A follow-up request is not required if a response to the initial request indicates that the records sought do not exist or that a follow-up request for the records would be futile. If VA receives information showing that subsequent requests to this or another custodian could result in obtaining the records sought, then reasonable efforts will include an initial request and, if the records are not received, at least one follow-up request to the new source or an additional request to the original source.
- (i) The claimant must cooperate fully with VA's reasonable efforts to obtain relevant records from non-Federal agency or department custodians. The claimant must provide enough information to identify and locate the existing records, including the person, company, agency, or other custodian holding the records; the approximate time frame covered by the records; and, in the case of medical treatment records, the condition for which treatment was provided.
- (ii) If necessary, the claimant must authorize the release of existing records in a form acceptable to the person, company, agency, or other custodian holding the records. (Authority: 38 U.S.C. 5103A(b))
- (2) Obtaining records in the custody of a Federal department or agency. VA will make as many requests as are necessary to obtain relevant records from a Federal department or agency. These records include but are not limited to military records, including service medical records; medical and other records from VA medical facilities; records from non-VA facilities providing examination or treatment at VA expense; and records from other Federal agencies, such as the Social Security Administration. VA will end its efforts to obtain records from a Federal department or agency only if VA concludes that the records sought do not exist or that further efforts to obtain those records would be futile. Cases in which VA may conclude that no further efforts are required include those in which the Federal department or agency advises VA that the requested records do not exist or the custodian does not have them.
- (i) The claimant must cooperate fully with VA's reasonable efforts to obtain relevant records from Federal agency or department custodians. If requested by VA, the claimant must

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provide enough information to identify and locate the existing records, including the custodian or agency holding the records; the approximate time frame covered by the records; and, in the case of medical treatment records, the condition for which treatment was provided. In the case of records requested to corroborate a claimed stressful event in service, the claimant must provide information sufficient for the records custodian to conduct a search of the corroborative records.

- (ii) If necessary, the claimant must authorize the release of existing records in a form acceptable to the custodian or agency holding the records. (Authority: 38 U.S.C. 5103A(b))
- (3) Obtaining records in compensation claims. In a claim for disability compensation, VA will make efforts to obtain the claimant's service medical records, if relevant to the claim; other relevant records pertaining to the claimant's active military, naval or air service that are held or maintained by a governmental entity; VA medical records or records of examination or treatment at non-VA facilities authorized by VA; and any other relevant records held by any Federal department or agency. The claimant must provide enough information to identify and locate the existing records including the custodian or agency holding the records; the approximate time frame covered by the records; and, in the case of medical treatment records, the condition for which treatment was provided. (Authority: 38 U.S.C. 5103A(c))
- (4) Providing medical examinations or obtaining medical opinions.
- (i) In a claim for disability compensation, VA will provide a medical examination or obtain a medical opinion based upon a review of the evidence of record if VA determines it is necessary to decide the claim. A medical examination or medical opinion is necessary if the information and evidence of record does not contain sufficient competent medical evidence to decide the claim, but:
- (A) Contains competent lay or medical evidence of a current diagnosed disability or persistent or recurrent symptoms of disability;
- (B) Establishes that the veteran suffered an event, injury or disease in service, or has a disease or symptoms of a disease listed in §3.309, §3.313, §3.316, and §3.317 manifesting during an applicable presumptive period provided the claimant has the required service or triggering event to qualify for that presumption; and
- (C) Indicates that the claimed disability or symptoms may be associated with the established event, injury, or disease in service or with another service-connected disability.
- (ii) Paragraph (4)(i)(C) could be satisfied by competent evidence showing post-service treatment for a condition, or other possible association with military service.
- (iii) Paragraph (c)(4) applies to a claim to reopen a finally adjudicated claim only if new and material evidence is presented or secured. (Authority: 38 U.S.C. 5103A(d))

Appendix – Part 2

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- (d) Circumstances where VA will refrain from or discontinue providing assistance. VA will refrain from providing assistance in obtaining evidence for a claim if the substantially complete application for benefits indicates that there is no reasonable possibility that any assistance VA would provide to the claimant would substantiate the claim. VA will discontinue providing assistance in obtaining evidence for a claim if the evidence obtained indicates that there is no reasonable possibility that further assistance would substantiate the claim. Circumstances in which VA will refrain from or discontinue providing assistance in obtaining evidence include, but are not limited to:
- (1) The claimant's ineligibility for the benefit sought because of lack of qualifying service, lack of veteran status, or other lack of legal eligibility;
- (2) Claims that are inherently incredible or clearly lack merit; and
- (3) An application requesting a benefit to which the claimant is not entitled as a matter of law. (Authority: 38 U.S.C. 5103A(a)(2))
- (e) Duty to notify claimant of inability to obtain records.
- (1) If VA makes reasonable efforts to obtain relevant non-Federal records but is unable to obtain them, or after continued efforts to obtain Federal records concludes that it is reasonably certain they do not exist or further efforts to obtain them would be futile, VA will provide the claimant with oral or written notice of that fact. VA will make a record of any oral notice conveyed to the claimant. For non-Federal records requests, VA may provide the notice at the same time it makes its final attempt to obtain the relevant records. In either case, the notice must contain the following information:
- (i) The identity of the records VA was unable to obtain:
- (ii) An explanation of the efforts VA made to obtain the records;
- (iii) A description of any further action VA will take regarding the claim, including, but not limited to, notice that VA will decide the claim based on the evidence of record unless the claimant submits the records VA was unable to obtain; and
- (iv) A notice that the claimant is ultimately responsible for providing the evidence.
- (2) If VA becomes aware of the existence of relevant records before deciding the claim, VA will notify the claimant of the records and request that the claimant provide a release for the records. If the claimant does not provide any necessary release of the relevant records that VA is unable to obtain, VA will request that the claimant obtain the records and provide them to VA. (Authority: 38 U.S.C. 5103A(b)(2))

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(f) For the purpose of the notice requirements in paragraphs (b) and (e) of this section, notice to the claimant means notice to the claimant or his or her fiduciary, if any, as well as to his or her representative, if any. (Authority: 38 U.S.C. 5102(b), 5103(a))

#### §3.102 (New) Reasonable doubt.

It is the defined and consistently applied policy of the Department of Veterans Affairs to administer the law under a broad interpretation, consistent, however, with the facts shown in every case. When, after careful consideration of all procurable and assembled data, a reasonable doubt arises regarding service origin, the degree of disability, or any other point, such doubt will be resolved in favor of the claimant. By reasonable doubt is meant one which exists because of an approximate balance of positive and negative evidence which does not satisfactorily prove or disprove the claim. It is a substantial doubt and one within the range of probability as distinguished from pure speculation or remote possibility. It is not a means of reconciling actual conflict or a contradiction in the evidence. Mere suspicion or doubt as to the truth of any statements submitted, as distinguished from impeachment or contradiction by evidence or known facts, is not justifiable basis for denying the application of the reasonable doubt doctrine if the entire complete record otherwise warrants invoking this doctrine. The reasonable doubt doctrine is also applicable even in the absence of official records, particularly if the basic incident allegedly arose under combat, or similarly strenuous conditions, and is consistent with the probable results of such known hardships. (Authority: 38 U.S.C. 501(a))

#### 38 USC Section 1151 Benefits for persons disabled by treatment or vocational rehabilitation

- (a) Compensation under this chapter and dependency and indemnity compensation under chapter 13 of this title shall be awarded for a qualifying additional disability or a qualifying death of a veteran in the same manner as if such additional disability or death were service-connected. For purposes of this section, a disability or death is a qualifying additional disability or qualifying death if the disability or death was not the result of the veteran's willful misconduct and -
- (1) the disability or death was caused by hospital care, medical or surgical treatment, or examination furnished the veteran under any law administered by the Secretary, either by a Department employee or in a Department facility as defined in section 1701(3)(A) of this title, and the proximate cause of the disability or death was -
- (A) carelessness, negligence, lack of proper skill, error in judgment, or similar instance of fault on the part of the Department in furnishing the hospital care, medical or surgical treatment, or examination; or
  - (B) an event not reasonably foreseeable; or
- (2) the disability or death was proximately caused by the provision of training and rehabilitation services by the Secretary (including by a service-provider used by the Secretary for such purpose under section 3115 of this title) as part of an approved rehabilitation program under chapter 31 of this title.

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- (b) Where an individual is, on or after December 1, 1962, awarded a judgment against the United States in a civil action brought pursuant to section 1346(b) of title 28 or, on or after December 1, 1962, enters into a settlement or compromise under section 2672 or 2677 of title 28 by reason of a disability or death treated pursuant to this section as if it were service-connected, then no benefits shall be paid to such individual for any month beginning after the date such judgment, settlement, or compromise on account of such disability or death becomes final until the aggregate amount of benefits which would be paid but for this subsection equals the total amount included in such judgment, settlement, or compromise.
- §3.156 (New) New and material evidence.
- (a) A claimant may reopen a finally adjudicated claim by submitting new and material evidence. New evidence means existing evidence not previously submitted to agency decisionmakers. Material evidence means existing evidence that, by itself or when considered with previous evidence of record, relates to an unestablished fact necessary to substantiate the claim. New and material evidence can be neither cumulative nor redundant of the evidence of record at the time of the last prior final denial of the claim sought to be reopened, and must raise a reasonable possibility of substantiating the claim. (Authority: 38 U.S.C. 501, 5103A(f), 5108)
- (b) New and material evidence received prior to the expiration of the appeal period, or prior to the appellate decision if a timely appeal has been filed (including evidence received prior to an appellate decision and referred to the agency of original jurisdiction by the Board of Veterans Appeals without consideration in that decision in accordance with the provisions of §20.1304(b)(1) of this chapter), will be considered as having been filed in connection with the claim which was pending at the beginning of the appeal period. (Authority: 38 U.S.C. 501(a))
- (c) Where the new and material evidence consists of a supplemental report from the service department, received before or after the decision has become final, the former decision will be reconsidered by the adjudicating agency of original jurisdiction. This comprehends official service department records which presumably have been misplaced and have now been located and forwarded to the Department of Veterans Affairs. Also included are corrections by the service department of former errors of commission or omission in the preparation of the prior report or reports and identified as such. The retroactive evaluation of disability resulting from disease or injury subsequently service connected on the basis of the new evidence from the service department must be supported adequately by medical evidence. Where such records clearly support the assignment of a specific rating over a part or the entire period of time involved, a retroactive evaluation will be assigned accordingly except as it may be affected by the filing date of the original claim.

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#### **DECISION:**

New and material evidence sufficient to reopen the claim for PO, residuals of hernia repair under 38 USC 1151 has not been submitted.

#### **REASONS FOR DECISION:**

We are unable to reopen the claim for PO, residuals of hernia repair under 38 U.S. C. as the evidence submitted was not new and material.

38 CFR 3.156 states that a claimant may reopen a finally adjudicated claim by submitting new and material evidence. New evidence means existing evidence not previously submitted to agency decisionmakers. Material evidence means existing evidence that, by itself or when considered with previous evidence of record, relates to an unestablished fact necessary to substantiate the claim. New and material evidence can be neither cumulative nor redundant of the evidence of record at the time of the last prior final denial of the claim sought to be reopened, and must raise a reasonable possibility of substantiating the claim.

You were previously denied service connection for residuals of post operative hernia repair by rating decision dated March 18, 2002. The evidence at that time failed to show an actual disabling condition as a result of the hernia repair or that VA medical or educational services were the proximate cause of additional disability. You were notified of this decision on March 22, 2002. In the absence of a timely appeal, the decision became final within one year of our letter of notification.

You filed a reopened claim August 23, 2003. You submitted new evidence in the form of statements from your legal representative, daughter Vicki Snyder, a Delaware Ambulance Report and VA outpatient treatment record. Although this evidence was new, it was not material as it did not relate to an unestablished fact necessary to substantiate your claim and does not raise a possibility of substantiating the claim. The cited lay statements acknowledged your physical appearance but they had no objective medical value. Evidence was not furnished which established objective medical findings to warrant compensation. The Rating Decision dated May 26, 2004 again denied entitlement to compensation under 38 U.S.C. 1151.

You subsequently filed a Notice of Disagreement with the Rating Decision dated May 26, 2004 and submitted with it a copy of a medical report completed by David Shulkin, M.D dated March 12, 2004. Dr. Shulkin made note that he did not physically examine you and his opinions were based on a review of medical records available to him. Dr. Shulkin noted your complaint of abdominal pain as a result of the hernia repair and subsequent surgeries.

Dr. Shulkin stated that you experienced a small bowel obstruction that was related to the original hernia surgery and then you developed a surgical infection following the first

Statement of the Case	Department of Vet Wilmington Regio	<i></i>	Page 9 08/22/2005
NAME OF VETERAN	VA FILE NUMBER	SOCIAL SECURITY NR	POA
DAVID E. JONES	222 12 4185	222 12 4185	Thomas J. Reed, Esq.

surgery. Dr. Shulkin stated it is well known that complications such as serosal tears and infections can occur following surgical procedures and the presence of these complications does not necessarily indicate there was or was not negligence. Dr. Shulkin found there to be no specific evidence of improper surgical or medical care or errors in judgment on the part of the physicians involved in your case.

Although this evidence is also new, it, too, is not material as it does not relate to an unestablished fact that supports your claim. The medical statement furnished does not present objective evidence of a currently diagnosed disability or persistent or recurrent symptoms of disability caused by VA hospital care, medical or surgical treatment.

PREPARED BY

APPROVED BY

C.T. Keenan

## Veterans Assistance Program

A Pro Bono Litigation Program Sponsored by Widener University School of Law & Delaware Volunteer Legal Services, Inc. ☐ 4601 Concord Pike P.O. Box 7474 • Wilmington, DE 19803-0474 ☐ 3800 Vartan Way • Harrisburg, PA 17110-9450

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(302) 477-2100 Fax: (302) 477-2257 (717) 541-3900 Fax: (717) 541-3966

#### 28 September 2005 BY CERTIFIED MAIL

C. T. Keenan, Service Center Manager VA Regional Office 1601 Kirkwood Highway Wilmington, DE 19805

RE: David E. Jones, C 222 12 4185

Dear Mr. Keenan:

I enclose Mr. Jones' Form 9 executed 17 September 2005. Please associate same with his claim file. Please call or e-mail if you have any questions.

Sincerely,

Thomas J. Reed

Prof. of Law & Staff Attorney

TJR:tjr encl:

Cy: David E. Jones, Vickie Snyder

Form Approved: OMB No. 2900-0085 Respondent Burden: 1 Hour

Department of Veteran	s Alfairs APPEAL	TO BOARD OF VETE	RANS' APPEALS
IMPORTANT: Read the attack representative in filling out this	hed instructions before you fill o	out this form. VA also encourages	you to get assistance from your
1. NAME OF VETERAN (Last Name, First Nam	e, Middle Initial)	2. CLAIM FILE NO. (Include prefix)	3. INSURANCE FILE NO., OR LOAN NO.
JONES, David E.		C 222 12 4185	N/A
4. I AM THE:    XX VETERAN	AN'S WIDOW/ER VETERAN'S CI	HLD VETERAN'S PARENT	
5. TELEPHON	IE NUMBERS	6. MY ADDRESS IS: (Number & Street or Post Office Box, City, S	hi dana di
A. HOME (Include Area Code)	B. WORK (Include Area Code)	i _	•
302-834-3269	N/A	l Warfel Dr. P.O. Box Delaware City, DE 19	
7. IF I AM NOT THE VETERAN, MY NAME IS: (Last Name, First Name, Middle Initial)			
N/A 8. HEARING			
Check one (and only one) of the follow.  A. I I DO NOT WANT A BVA HEARING  B. I WANT A BVA HEARING IN WASH  C. TI WANT A BVA HEARING AT A LO	owing boxes:	BEFORE A VA REGIONAL OFFICE HEAR  ABERS, OF THE BVA. videoconfe	rence or Travel Board
9. THESE ARE THE ISSUES I WANT TO APPEAL	L TO THE BVA: (Be sure to read the informati	on about this block in paragraph 6 of the attache	d instructions.)
•		CASE AND ANY SUPPLEMENTAL STATEMENTS	-
B. [ ] THAVE READ THE STATEMENT C	OF THE CASE AND ANY SUPPLEMENTAL STA	TEMENT OF THE CASE I RECEIVED. I AM ONLY	APPEALING THESE ISSUES: (List below.)
	•	*	en e
10. HERE IS WHY I THINK THAT VA DECIDED M	ty CASE INCORRECTLY: (Be sure to read the	information about this block in paragraph 6 of the	ne attached instructions.)
there were four speci surgery to repair my	ific instances of mal hernia. The VA shou	nly qualified physiciar practice committed duri ld have re-opened my ca my private physicians.	ing the prep and asse based on this
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	(Continue on the back, or attach the	ets of paper, if you need more space.)	
11. SIGNATURE OF PERSON MAKING THIS APP	<del></del>	13 SIGNATURE OF APPOINTED REPRESENTATI	TIVE, IF ANY 14. DATE
Dant Enr.	m 9/1/3005	(Not required if signed by appellant. See par instructions.)	9/11/2005
VA FORM 9 JAN 1998(RS)		A66	JefForm

Claim Number: CSS 222 12 4185

Claimants Name: JONES, David E.

## APPEAL HEARING OPTIONS

Hearin	gs are <u>Not</u> Required
you feel may pref evaluate presented	hearing is <u>not</u> necessary for us to process your appeal. You may ask for a hearing if you need the opportunity to present more evidence about your appeal. However, you er to mail any evidence you want us to consider. If you do mail your evidence, we will it. If the evidence warrants, we can change our previous decision. If the evidence is at a hearing, a decision will be made after the hearing. Either way, the evidence will be your record.
	I do not wish to have any hearing at this time. Please expedite the processing of mappeal as quickly as possible.
. <del></del>	I request a local hearing with the Wilmington Regional Office Decision Review  Officer (DRO). (If you wish to have the DRO hearing at another VA Regional Office location, please write location here:
	.)
XXXX	I request a video conference hearing before a BVA Board member via telephone/television hook-up at the Wilmington VA Regional Office. I hereby waive my right to an in-person hearing before a BVA Board member.
-	I request a BVA hearing to be held by a BVA Travel Board member visiting the Wilmington VA Regional Office. (If you wish to have the BVA Travel Board hearing held at another VA Regional Office, please write the location here:
·	}
	I request a personal hearing before the BVA in Washington DC.

Veteran's Signature

Date

A67

#### Types of Hearings

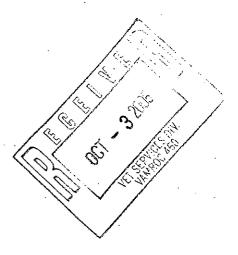
There are four types of hearings available to you: 1) Local hearings before a Regional Office Decision Review Officer in person; 2) Hearings before a Member of BVA visiting the regional office in person; 3) Video conference hearings at this office with BVA in Washington, DC, which you have requested; and 4) Hearings in Washington, DC, before the BVA in person.

### VA cannot reimburse you for any expenses you have for any of these hearings.

Local Hearings by Regional Office Decision Review Officer - These hearings are held in the regional office by a Decision Review Officer. It is not necessary to wait for the BVA Board member to visit the regional office, or to go to Washington, DC, for the BVA hearing. Also, after the hearing, the Decision Review Officer will evaluate the evidence you present and make a decision on your appeal without waiting to send the case to BVA. If you are not satisfied with the Decision Review Officer's decision, your appeal still goes to BVA. Even if you first have a local hearing, you can still have a BVA hearing.

Hearings at BVA in Washington - These hearings are held in Washington, DC The hearings are usually held several months before the Board reviews your appeal.

Your appeal is <u>not</u> decided at any of these hearings. The evidence you present at the hearing is added to your records and considered when your appeal comes up on the BVA docket. (The date for your hearing and the date your appeal is considered by BVA are not the same.)





### **DEPARTMENT OF VETERANS AFFAIRS Board of Veterans' Appeals** Washington DC 20420

Date: 10/26/06

In Reply Refer To: (0141 A3) 222124185S

DAVID E JONES 1 Warfel Dr PO Box 165 Delaware City, DE 19706

Dear Appellant:

The Board of Veterans' Appeals has made a decision in this case, and a copy is enclosed. The records are being returned to the Department of Veterans Affairs office having jurisdiction over this matter.

Sincerely yours,

Carrie M. Johnson-Clark

Director, Management and Administration

Carry M. Aphress Clark

Enclosures (1)

cc: THOMAS REED 4601 Concord Pike PO Box 7474 Wilmington, DE 19803-0474



### **BOARD OF VETERANS' APPEALS**

# DEPARTMENT OF VETERANS AFFAIRS WASHINGTON, DC 20420

IN THE APPEAL OF DAVID E. JONES			SS 222 12 4185
	,		OCT <b>2 6 2006</b>
DOCKET NO. 05-32 381	)	DATE	-
	)		
	)		

On appeal from the Department of Veterans Affairs Regional Office in Wilmington, Delaware

#### THE ISSUE

Whether new and material evidence has been received to reopen a claim of entitlement to compensation under 38 U.S.C. § 1151 for residuals of surgical hernia repair.

#### REPRESENTATION

Appellant represented by: Thomas J. Reed, attorney at law

WITNESS AT HEARING ON APPEAL

Appellant and his daughter

ATTORNEY FOR THE BOARD

L. Cramp, Counsel

IN THE APPEAL OF DAVID E. JONES SS 2 12 4185

#### INTRODUCTION

The veteran served on active duty from January 1952 to November 1953.

This case comes before the Board of Veterans' Appeals (Board) on appeal of a May 2004 rating decision of the Department of Veterans Affairs (VA) Regional Office (RO) in Wilmington, Delaware.

The veteran and his daughter presented testimony at a Travel Board hearing chaired by the undersigned Veterans Law Judge in August 2006. A transcript of the hearing is associated with the claims file.

A motion to advance this case on the docket due to the appellant's age was granted by the Board in September 2006. See 38 U.S.C.A. § 7107(a) (West 2002); 38 C.F.R. § 20.900(c) (2006).

As will be discussed in the Reasons and Bases section below, the Board is reopening the claim of entitlement to compensation under 38 U.S.C.A. § 1151 for residuals of a hernia repair. As discussed in the Remand that follows the order section of the decision, the reopened claim is being REMANDED to the RO or the Appeals Management Center (AMC), in Washington, DC for additional development.

#### FINDINGS OF FACT

- 1. In an unappealed March 2002 rating decision, the RO denied compensation under 38 U.S.C. § 1151 for residuals of a hernia repair.
- 2. The evidence associated with the claims file subsequent to the RO's March 2002 rating decision includes evidence that relates to an unestablished fact necessary to substantiate the claim; is not cumulative or redundant of evidence already of record; and does raise a reasonable possibility of substantiating the claim.

IN THE APPEAL OF DAVID E. JONES

SS 2 12 4185

#### CONCLUSION OF LAW

Since the RO's March 2002 decision, new and material evidence has been received, and so the appellant's claim of entitlement to compensation under 38 U.S.C. § 1151 for residuals of a hernia repair is reopened. 38 U.S.C.A. § 5108 (West 2002); 38 C.F.R. § 3.156 (2006).

#### REASONS AND BASES FOR FINDINGS AND CONCLUSION

In general, rating decisions that are not timely appealed are final. See 38 U.S.C.A. § 7104 (West 2002); 38 C.F.R. § 20.1103 (2006). Pursuant to 38 U.S.C.A. § 5108 (West 2002), a finally disallowed claim may be reopened when new and material evidence is presented or secured with respect to that claim.

New evidence is defined as evidence not previously submitted to agency decision-makers. Material evidence means existing evidence that, by itself or when considered with previous evidence of record, relates to an unestablished fact necessary to substantiate the claim. New and Material evidence can be neither cumulative nor redundant of the evidence of record at the time of the last prior final denial of the claim sought to be reopened, and must raise a reasonable possibility of substantiating the claim. 38 C.F.R. § 3.156(a) (2006).

After reviewing the record, and for reasons expressed immediately below, the Board is of the opinion that the veteran has submitted new and material evidence to reopen his claim of entitlement to compensation under 38 U.S.C. § 1151 for residuals of a hernia repair.

The veteran's claim was previously denied in a March 2002 rating decision, on the sole basis that "the medical evidence of record fails to show that a disability has been clinically diagnosed." Since filing to reopen his claim, the evidence received includes a March 2004 opinion by a private physician, D.S., M.D. that, as a result of

IN THE APPEAL OF DAVID E. JONES SS. . 12 4185

VA surgical treatment in January 2000, the veteran suffered a small bowel obstruction and infection, which led to two additional surgeries. This opinion provides competent medical evidence of additional disability and medical nexus, two elements which were lacking at the time of the March 2002 decision. This evidence was not previously submitted to agency decision-makers; it relates to an unestablished fact necessary to substantiate the claim; it is neither cumulative nor redundant of the evidence of record at the time of the last prior final denial of the claim sought to be reopened; and it raises a reasonable possibility of substantiating the claim. Therefore, the Board finds that reopening of the veteran's claim of entitlement to compensation under 38 U.S.C. § 1151 for residuals of a hernia repair is in order.

#### **ORDER**

New and material evidence having been received, reopening of the claim of entitlement to compensation under 38 U.S.C. § 1151 for residuals of a hernia repair is granted.

#### REMAND

The Board notes initially that the veteran's attorney has specifically requested that the Board obtain any relevant quality assurance documents prepared by VHA in connection with the veteran's January 2000 surgical procedure. However, as pointed out in the August 2006 brief, the VA Adjudication Procedures Manual M21-1, Chapter 22, paragraph 3 prohibits the RO from requesting or using such records.

While the veteran's attorney has argued that statutory and regulatory provisions allow for the use of such records "within the Department," because such records, once obtained, must be considered in the claim, and records considered in the claim must be disclosed to claimants under VA regulations and pertinent case law, obtaining and using these records would inevitably entail disclosure. See also Loving v. Nicholson, 19 Vet. App. 96 (2005). The Board can identify no authority

IN THE APPEAL OF DAVID E. JONES

SS: 12 4185

within the provisions of 38 U.S.C.A. § 5705, or 38 C.F.R. § 17.501 that would allow it to request quality assurance records for the purpose of adjudicating a compensation claim, and no compelling reason to ask the RO to do that which its own internal procedures specifically prohibit.

There is evidence of record that suggests that the veteran has current residuals of a surgical hernia repair performed by VA in January 2000. However, the March 2004 opinion by the veteran's private physician, D.S., M.D was prepared without an actual examination of the veteran, but was based solely on selected VA records from October 1999 to March 2001.

Moreover, to qualify for compensation under 38 U.S.C.A. § 1151, the additional disability or death must have been caused by hospital care, medical or surgical treatment, or examination furnished by VA, and the proximate cause of the disability or death must have been carelessness, negligence, lack of proper skill, error in judgment, or similar instance of fault on the part of VA in furnishing such treatment; or an event not reasonably foreseeable. The opinion of D.S. does not address these crucial matters, nor does any other evidence currently of record.

Accordingly, the case is REMANDED to the RO of the AMC for the following actions:

- 1. The RO or the AMC should send the veteran a letter requesting him to provide any pertinent evidence in his possession and any outstanding medical records pertaining to treatment or evaluation of his residuals of a hernia repair during the period of this claim or the identifying information and any necessary authorization to enable VA to obtain such records on his behalf.
- 2. The RO or the AMC should undertake appropriate development to obtain any pertinent evidence identified but not provided by the veteran. If the RO or the AMC is unsuccessful in its efforts to obtain any such evidence, it

IN THE APPEAL OF DAVID E. JONES

SS 1 12 4185

should so inform the veteran and his representative and request them to submit the outstanding evidence.

3. Then, the veteran should be afforded an examination by a physician with appropriate expertise to determine the nature and etiology of any current residuals of the January 2000 umbilical hernia repair. The claims folder must be made available to and reviewed by the examiner.

Any indicated studies should be performed.

The examiner should provide an opinion as to whether the veteran currently has any additional disability that was caused by VA hospital care, medical or surgical treatment, or examination. Any such additional disability should be specifically identified by diagnosis and current clinical findings.

If any current additional disability is diagnosed, the examiner should provide an opinion as to whether there is a 50 percent or better probability that the disability is the result of carelessness, negligence, lack of proper skill, error in judgment, or similar instance of fault on the part of VA in furnishing such hospital care, medical or surgical treatment, or examination; or whether such additional disability was due to an event that was not reasonably foreseeable. The rationale for all opinions expressed must also be provided.

- 4. The RO or the AMC should also undertake any other development it determines to be warranted.
- 5. Then, the RO or the AMC should adjudicate the veteran's reopened claim on a de novo basis. If the benefit

SS 2 12 4185

sought on appeal is not granted to the veteran's satisfaction, he and his representative should be provided a supplemental statement of the case and an appropriate period of time for response. The case should then be returned to the Board for further consideration, if otherwise in order.

No action is required of the appellant until he is otherwise notified but he has the right to submit additional evidence and argument on the matter the Board has remanded. See Kutscherousky v. West, 12 Vet. App. 369 (1999).

This claim must be afforded expeditious treatment. The law requires that all claims that are remanded by the Board of Veterans' Appeals or by the United States Court of Appeals for Veterans Claims for additional development or other appropriate action must be handled in an expeditious manner. See 38 U.S.C.A. §§ 5109B, 7112 (West Supp. 2005).

Shane A. Durkin

Veterans Law Judge, Board of Veterans' Appeals

# Department of Veterans Affairs

#### YOUR RIGHTS TO APPEAL OUR DECISION

The attached decision by the Board of Veterans' Appeals (BVA or Board) is the final decision for all issues addressed in the "Order" section of the decision. The Board may also choose to remand an issue or issues to the local VA office for additional development. If the Board did this in your case, then a "Remand" section follows the "Order." However, you cannot appeal an issue remanded to the local VA office because a remand is not a final decision. The advice below on how to appeal a claim applies only to issues that were allowed, denied, or dismissed in the "Order."

If you are satisfied with the outcome of your appeal, you do not need to do anything. We will return your file to your local VA office to implement the BVA's decision. However, if you are not satisfied with the Board's decision on any or all of the issues allowed, denied, or dismissed, you have the following options, which are listed in no particular order of importance:

- Appeal to the United States Court of Appeals for Veterans Claims (Court)
- File with the Board a motion for reconsideration of this decision
- File with the Board a motion to vacate this decision
- File with the Board a motion for revision of this decision based on clear and unmistakable error.

Although it would not affect this BVA decision, you may choose to also:

Reopen your claim at the local VA office by submitting new and material evidence.

There is no time limit for filing a motion for reconsideration, a motion to vacate, or a motion for revision based on clear and unmistakable error with the Board, or a claim to reopen at the local VA office. None of these things is mutually exclusive - you can do all five things at the same time if you wish. However, if you file a Notice of Appeal with the Court and a motion with the Board at the same time, this may delay your case because of jurisdictional conflicts. If you file a Notice of Appeal with the Court before you file a motion with the BVA, the BVA will not be able to consider your motion without the Court's permission.

How long do I have to start my appeal to the Court? You have 120 days from the date this decision was mailed to you (as shown on the first page of this decision) to file a Notice of Appeal with the Court. If you also want to file a motion for reconsideration or a motion to vacate, you will still have time to appeal to the Court. As long as you file your motion(s) with the Board within 120 days of the date this decision was mailed to you, you will then have another 120 days from the date the BVA decides the motion for reconsideration or the motion to vacate to appeal to the Court. You should know that even if you have a representative, as discussed below, it is your responsibility to make sure that your appeal to Court is filed on time.

How do I appeal to the United States Court of Appeals for Veterans Claims? Send your Notice of Appeal to the Court at:

Clerk, U.S. Court of Appeals for Veterans Claims 625 Indiana Avenue, NW, Suite 900 Washington, DC 20004-2950

You can get information about the Notice of Appeal, the procedure for filing a Notice of Appeal, the filing fee (or a motion to waive the filing fee if payment would cause financial hardship), and other matters covered by the Court's rules directly from the Court. You can also get this information from the Court's web site on the Internet at www.vetapp.uscourts.gov, and you can download forms directly from that website. The Court's facsimile number is (202) 501-5848.

To ensure full protection of your right of appeal to the Court, you must file your Notice of Appeal with the Court, not with the Board, or any other VA office.

How do I file a motion for reconsideration? You can file a motion asking the BVA to reconsider any part of this decision by writing a letter to the BVA stating why you believe that the BVA committed an obvious error of fact or law in this decision, or stating that new and material military service records have been discovered that apply to your appeal. If the BVA has decided more than one issue, be sure to tell us which issue(s) you want reconsidered. Send your letter to:

> Director, Management and Administration (014) Board of Veterans' Appeals 810 Vermont Avenue, NW Washington, DC 20420

MAR 2005 (RS)

4597 Page 1

Remember, the Board places no time limit on filing a motion for reconsideration, and you can do this at any time. However, if you also plan to appeal this decision to the Court, you must file your motion within 120 days from the date of this decision.

How do I file a motion to vacate? You can file a motion asking the BVA to vacate any part of this decision by writing a letter to the BVA stating why you believe you were denied due process of law during your appeal. For example, you were denied your right to representation through action or inaction by VA personnel, you were not provided a Statement of the Case or Supplemental Statement of the Case, or you did not get a personal hearing that you requested. You can also file a motion to vacate any part of this decision on the basis that the Board allowed benefits based on false or fraudulent evidence. Send this motion to the address above for the Director, Management and Administration, at the Board. Remember, the Board places no time limit on filing a motion to vacate, and you can do this at any time. However, if you also plan to appeal this decision to the Court, you must file your motion within 120 days from the date of this decision.

How do I file a motion to revise the Board's decision on the basis of clear and unmistakable error? You can file a motion asking that the Board revise this decision if you believe that the decision is based on "clear and unmistakable error" (CUE). Send this motion to the address above for the Director, Management and Administration, at the Board. You should be careful when preparing such a motion because it must meet specific requirements, and the Board will not review a final decision on this basis more than once. You should carefully review the Board's Rules of Practice on CUE, 38 C.F.R. 20.1400 -- 20.1411, and seek help from a qualified representative before filing such a motion. See discussion on representation below. Remember, the Board places no time limit on filing a CUE review motion, and you can do this at any time.

How do I reopen my claim? You can ask your local VA office to reopen your claim by simply sending them a statement indicating that you want to reopen your claim. However, to be successful in reopening your claim, you must submit new and material evidence to that office. See 38 C.F.R. 3.156(a).

Can someone represent me in my appeal? Yes. You can always represent yourself in any claim before VA, including the BVA, but you can also appoint someone to represent you. An accredited representative of a recognized service organization may represent you free of charge. VA approves these organizations to help veterans, service members, and dependents prepare their claims and present them to VA. An accredited representative works for the service organization and knows how to prepare and present claims. You can find a listing of these organizations on the Internet at: www.va.gov/vso. You can also choose to be represented by a private attorney or by an "agent." (An agent is a person who is not a lawyer, but is specially accredited by VA.)

If you want someone to represent you before the Court, rather than before VA, then you can get information on how to do so by writing directly to the Court. Upon request, the Court will provide you with a state-by-state listing of persons admitted to practice before the Court who have indicated their availability to represent appellants. This information, as well as information about free representation through the Veterans Consortium Pro Bono Program (toll free telephone at: (888) 838-7727), is also provided on the Court's website at www.vetapp.uscourts.gov.

Do I have to pay an attorney or agent to represent me? Except for a claim involving a home or small business VA loan under Chapter 37 of title 38, United States Code, attorneys or agents cannot charge you a fee or accept payment for services they provide before the date BVA makes a final decision on your appeal. If you hire an attorney or accredited agent within 1 year of a final BVA decision, then the attorney or agent is allowed to charge you a fee for representing you before VA in most situations. An attorney can also charge you for representing you before the Court. VA cannot pay fees of attorneys or agents.

Fee for VA home and small business loan cases: An attorney or agent may charge you a reasonable fee for services involving a VA home loan or small business loan. For more information, read section 5904, title 38, United States Code.

In all cases, a copy of any fee agreement between you and an attorney or accredited agent must be sent to:

Office of the Senior Deputy Vice Chairman (012) Board of Veterans' Appeals 810 Vermont Avenue, NW Washington, DC 20420

The Board may decide, on its own, to review a fee agreement for reasonableness, or you or your attorney or agent can file a motion asking the Board to do so. Send such a motion to the address above for the Office of the Senior Deputy Vice Chairman at the Board.

VA FORM MAR 2005 (RS) 4597

#### DEPARTMENT OF VETERANS AFFAIRS

Regional Office 1601 Kirkwood Hwy Wilmington DE 19805-4917

OCT 2 2 2007

DAVID E JONES 1 WARFEL DR. PO BOX 165 DELAWARE CITY, DE 19706 In Reply Refer To: 460/21/DN/272 CSS 222 12 4185 JONES, David E

Dear Mr. Jones:

We made a decision on your appeal for service-connected compensation under 38 U.S.C. 1151 that was remanded to our office from the Board of Veterans Appeals on October 26, 2006.

This letter tells you about your entitlement amount and payment start date and what we decided. It includes a copy of our rating decision that gives the evidence used and reasons for our decision. We have also included information about additional benefits, what to do if you disagree with our decision, and who to contact if you have questions or need assistance.

## What Is Your Entitlement Amount And Payment Start Date?

Your monthly entitlement amount is shown below:

Monthly Entitlement Amount	Payment Start Date	Reason For Change
\$801.00	Sep 1, 2003	Original Award
817.00	Dec 1, 2003	Cost of Living Adjustment
839.00	Dec 1, 2004	Cost of Living Adjustment
873.00	Dec 1, 2005	Cost of Living Adjustment
901.00	Dec 1, 2006	Cost of Living Adjustment

We are paying you as single veteran with no dependents.

### When Can You Expect Payment?

Your payment begins the first day of the month following your effective date. You will receive a payment covering the initial amount due under this award, minus any withholdings, in approximately 15 days. Payment will then be made at the beginning of each month for the prior month. For example, benefits due for May are paid on or about June 1.

CSS 222 12 4185 Jones, David E

#### What Did We Decide?

We granted compensation under the provisions of 38 U.S.C. 1151 for the following disability/disabilities:

Medical Description	Percent (%) Assigned	Effective Date
Residuals of Hernia Repair	60%	Aug 23, 2003

We have enclosed a copy of your Rating Decision for your review. It provides a detailed explanation of our decision, the evidence considered, and the reasons for our decision. Your Rating Decision and this letter constitute our decision based on your claim remanded to our office on October 26, 2006. It represents all claims we understood to be specifically made, implied, or inferred in that claim.

We enclosed a VA Form 21-8764a, "Disability Compensation under U.S.C. 1151," which explains certain factors concerning your benefits.

## **How Do You Start Direct Deposit?**

Your money may be deposited directly into your checking or savings account. This is the safest and most reliable way to get your money. For more information about Direct Deposit, please call us toll free by dialing 1-877-838-2778.

#### Are You Entitled to Additional Benefits?

#### REDUCE OR ELIMINATE YOUR MEDICAL CO-PAYMENTS

If you receive care at a VA medical facility, please call our Health Benefits Call Center at 1-877-222-VETS (8387) or notify your local VA medical center of this change in your compensation benefits. This rating decision may reduce or eliminate your copayments for your VA-provided medical care. You may also be eligible for a refund based on this rating decision. Information regarding VA health care eligibility and co-payments is available at our website www.va.gov/healtheligibility.

CSS 222 12 4185 Jones, David E

## What You Should Do If You Disagree With Our Decision.

If you do not agree with our decision, you should write and tell us why. You have one year from the date of this letter to appeal the decision. The enclosed VA Form 4107, "Your Rights to Appeal Our Decision," explains your right to appeal.

SC 1151

#### Restrictions on Benefits Paid Under 38 U.S.C. 1151

You are receiving compensation for a disability incurred as a result of treatment at a VA facility. Compensation for such disability is paid <u>as if</u> the condition were incurred in service. With the possible exception of the annual clothing allowance, there is no entitlement to other ancillary benefits that the receipt of disability compensation normally allows.

#### Prohibition Against The Duplication of Benefits

If you have filed a tort claim to recover damages from VA based on residuals of hernia repair, please bear in mind that you cannot receive both VA compensation and a court settlement. VA compensation must be withheld until an amount equal to the settlement received has been recouped.

If you have already received a settlement, please tell us the amount you received and submit evidence supporting the figure claimed. Otherwise, please keep this offset requirement in mind if you have a current tort claim pending or file one in the future. Thank you. The following paragraphs provide more detailed information regarding the offset requirement.

- a. General. If a veteran is injured under circumstances which result in possible entitlement to benefits under 38 U.S.C. 1151, the veteran may also seek a judgment against the United States in a civil action. The veteran may sue and recover damages after a trial. More often, the veteran will agree to a settlement or compromise. This means the veteran signs away the right to sue in court in return for payment of an agreed amount for damages. The prohibition against duplication of benefits applies whenever the veteran receives a sum of money or property to settle a legal claim arising from injury.
- b. Tort Claim. It makes no difference if the award or settlement amount to the veteran is called a settlement, compromise, administrative award, tort award or

CSS 222 12 4185 Jones, David E

judgment. For purposes of this subchapter, the term "judgment" includes all of these terms.

c. Offset Required. The total amount received by the veteran from a judgment for a disability for which entitlement to benefits arises under 38 U.S.C. 1151 is subject to offset until an amount equal to the judgment has been recouped from the veteran's compensation (38 CFR 3.800(a)). It does not matter whether the judgment compensates for economic loss (loss of earning capacity) or for non-economic loss, e.g., pain and suffering. Attorney's fees, court costs, and other expenses incident to the claim are not deductible from the total amount awarded (VAOPGPREC 07-94).

#### Do You Have Questions Or Need Assistance?

If you have any questions, you may contact us by telephone, e-mail, or letter.

If you	Here is what to do.
Telephone	Call us at 1-800-827-1000. If you use a Telecommunications Device for the Deaf (TDD), the number is 1-800-829-4833.
Use the Internet	Send electronic inquiries through the Internet at https://iris.va.gov.
Write	Put your full name and VA file number on the letter. Please send all correspondence to the address at the top of this letter.

In all cases, be sure to refer to your VA file number 222 12 4185. If you are looking for general information about benefits and eligibility, you should visit our web site at https://www.va.gov, or search the Frequently Asked Questions (FAQs) at https://iris.va.gov.

We sent a copy of this letter to your representative, Professor Thomas J. Reed, whom you can also contact if you have questions or need assistance.

Sincerely yours,

Paul Comstock

**Paul Comstock** 

Veterans Service Center Manager

Email us thru https://iris.va.gov

Enclosure(s): Rating Decision, VA Form 21-8764a, VA Form 4107

cc: Professor Thomas J. Reed

Man 1 Dord I Annei	ndix A. Section I, page Pum-01as1	Page 1 of 1
Code 12 - GRAN	ndix A, Section I, page Pum-01as1  T-Disability under the provisions of 38 U.S.C. 351.	C:-1:
	12. Disability determined to be the result of (hospitalization), (medical or surgical treatment), (vocational), (rehabilitation trai (examination), and not the result of willful misconduct, entitlen under 38 U.S.C. 351.	ning), nent
(Diag. Code Number)	(Diagnosis) (**)% from	
*Insert abbrevi	ation for latest complete period of veterans service.	
**If prior evalu	nations are involved, repeat this line as many times as necessary to	show each extent necessary,

Code 15. - DENIAL-No disability resulting from hospitalization, medical or surgical treatment or vocational rehabilitation, or examination-38 U.S.C. 351.

15. No additional disability resulting from VA authorized hospitalization, medical or surgical treatment, vocational rehabilitation or examination.

<u>(Diag.)</u>

consistent with sound rating practice.

When code, 15 is used, enter the diagnostic code, and diagnosis under code 8 as appropriate with % if applicable.

NOTE: Use this code only for the initial disallowance of benefits claimed under 38 U.S.C. 351 and not brought forward on subsequent ratings.



### DEPARTMENT OF VETERANS AFFAIRS Wilmington, Delaware 1601 Kirkwood Highway Wilmington, DE 19805

David E. Jones

VA File Number 222 12 4185

## Represented by: AGENT OR PVT ATTY-EXCLUSIVE CONTACT NOT REQUESTED

**Decision Review Officer Decision** September 24, 2007

#### INTRODUCTION

The records reflect that you are a veteran of the Korean Conflict Era. You served in the Army from January 28, 1952 to November 19, 1953. The Board of Veterans Appeals remanded the case to our office on October 26, 2006. Based on a review of the evidence listed below, we have made the following decision(s) on your claim.

#### **DECISION**

Compensation for residuals hernia repair is granted under 38 U.S.C. 1151 with an evaluation of 60 percent effective August 23, 2003.

#### **EVIDENCE**

- VA examination, VAMC Wilmington, DE, dated August 21, 2007 and addendum dated September 11,2007
- Board of Veterans Appeals Remand dated October 26, 2006

David E. Jones 222 12 4185 Page 2

 Letter from Robert C Villare, MD, MPA, Delaware Valley Physicians & Surgeons, PA dated June 20, 2007

### REASONS FOR DECISION

## Entitlement to compensation under 38 U.S.C. 1151 for residuals hernia repair.

Compensation is payable for any disability which results from VA hospitalization, medical or surgical treatment, vocational rehabilitation, compensated work therapy program, or as the result of having submitted to a VA medical examination. Entitlement to compensation for residuals hernia repair is established because this disability resulted from medical or surgical treatment.

The Board of Veterans Appeals remanded the veterans appeal for additional development. All development has been completed. We requested an examination and an opinion as required by the remand.

Letter from Dr. Villare dated June 20, 2007 showed that records provided by the veteran's attorney were reviewed. It was noted that you underwent an elective repair of reducible umbilical hernia on January 11, 2000. You were discharged on January 12, 2000. You returned to the emergency room two days after being discharged because of "vomiting of stool" and being very ill. You were taken to the operating room on that same day for emergency laparotomy. You were discharged on January 21, 2000. You were seen again on February 7, 2000 because of shortness of breath, fever, chills and malaise. This is consistent with infection and sepsis. In fact, a wound infection was diagnosed, drained and treated. These post operative infection complications led to the finding of a recurrent peri-umbilical/ventral hernia. This required another surgical procedure on March 13, 2001 to repair the recurrent peri-umbilical/ventral hernia. It is evidenced from the records that you experience residual pain as a result of the three operative procedures and complications which accompanied those procedures. Dr. Villare further stated that although he had not examined you, from the records it is apparent that there is mild to moderate residual physical impairment due to the abdominal pain and scarring from his multiple surgeries.

You reported to VA examiner that you have nausea and vomiting at least a few times a week. There is no blood in the stools. You noted that you get very constipated and go every 3-4 days requiring Ex-Lax. You noted the pain is such that you do not go out very much. Your pain is constant and steady and you described it as 8 out of 10 on the pain scale. Examiner noted the abdomen was very sensitive to touch in all four quadrants. There was a healed scar extending from the epigastric area down to below the umbilicus. Bowel sounds were positive. It was noted that you have lost 30 pounds since 2000. Examiner noted that you had hernia repair in 2000 and three days later you had to go in for repair with more extensive surgery. VA examiner noted that it is more than 50

David E. Jones 222 12 4185 Page 3

percent likely that the disability is a result of the fault on part of VA when you were treated for your umbilical hernia in 2000.

Based on residuals of vomiting, constipation, weight loss and constant pain an evaluation of 60 percent is assigned from August 23, 2003, the date of your reopened claim as you have continuously pursued this claim through the appeals process. An evaluation of 60 percent is assigned for symptoms of pain, vomiting, material weight loss, and hematemesis or melena with moderate anemia, or other symptom combinations productive of severe impairment of health.

This disability is not specifically listed in the rating schedule; therefore, it is rated analogous to a disability in which not only the functions affected, but anatomical localization and symptoms, are closely related. This is the highest evaluation given for this disability. Consideration has been given to the extraschedular provisions of 38 CFR 4.16(b) and 3.321(b)(1), but this disability does not present such an exceptional or unusual disability picture as to warrant referral to the Director, Compensation and Pension Service, because the evidence does not show a marked interference with employment or frequent periods of medical care due to the service connected condition.

## This is a full grant of benefit on appeal

### REFERENCES:

Title 38 of the Code of Federal Regulations, Pensions, Bonuses and Veterans' Relief contains the regulations of the Department of Veterans Affairs which govern entitlement to all veteran benefits. For additional information regarding applicable laws and regulations, please consult your local library, or visit us at our web site, www.va.gov.

Decision Review Officer Decision	Department of Wilmington,	f Veterans Affairs Delaware		Page 1 09/24/2007
name of veteran David E. Jones	VA FILE NUMBER 222 12 4185	SOCIAL SECURITY NR 222-12-4185	POA AGENT OR PVT ATTY- EXCLUSIVE CONTACT NOT REQUESTED	сору то

		ACTIVE DUTY	Υ
EOD	RAD	BRANCH	CHARACTER OF DISCHARGE
01/28/1952	11/19/1953	Army	Honorable

		LEGACY CODES
ADD'L SVC CODE	COMBAT CODE	SPECIAL FUTURE EXAM PROV CDE DATE
	1	None

JURISDICTION: BVA Remaind Dated

SUBJECT TO COMPENSATION (I. SC)

7399-7346

60% from 08/23/2

COMBINED EVALUATION FOR COMPENSATION:

60% from 08/23/2003

NOT SERVICE CONNECTED/NOT SUBJECT TO COMPENSATION (8.NSC Korean Conflict)

7338

PO, RESIDUALS HERNIA REPAIR

Not Service Connected, No Diagnosis

7804

**SCARS** 

Not Service Connected, No Diagnosis

## DEPARTMENT OF VETERANS AFFAIRS WASHINGTON, DC 20420

IN THE APPEAL OF DAVID E. JONES

CSS 222-12-4185

## BRIEF IN SUPPORT OF RECONSIDERATION OF ADMINISTRATIVE CLAIM

#### **ISSUES**

- I. Did the National Veterans Service Officer for Viet Nam Veterans of America, While Acting as Intermediary between the Department of Veterans Affairs and Jones, Mislead or mis-direct Jones so as to Prevent him from Filing a Timely Administrative Claim?
- II. DID VAMC MEDICAL CENTER PERSONNEL COMMIT BATTERY ON JONES?
- III. DID JONES SUBMIT SUBSTANTIAL PROOF OF FAULT OR NEGLECT BY VAMC MEDICAL CENTER PERSONNEL LEADING TO EMERGENCY SURGERY TWO DAYS AFTER HIS HERNIA REPAIR?

#### STATEMENT OF FACTS

David E. Jones, the claimant, has filed a claim under 238 U.S.C. § 2672 for medical malpractice by VAMC Wilmington, DE, personnel, the recitation of Jones' military history is abbreviated.

### 1. Service History.

Jones was drafted into the U.S. Army on 28 January 1952. He received an honorable discharge on 19 November 1953. (DD-214) he served two years in the National Guard from 19 November 1953 to November, 1955.

## 2. Service Medical History

Jones' service medical records were lost in the 1973 fire at NARA and are not available for this decision. Since Jones does not claim an in-service occurrence of injury or disease resulting in current symptomatology, the absence of these records is not crucial to a decision in

In order to obtain sufficient information to permit Dr. Shulkin to give an opinion on medical malpractice, Jones requested all quality assurance documents pertaining to his surgery, a request that was repeated at regular intervals from June, 2005 through January, 2006. (See letters to C. T. Keenan dtd 7 Jun. 2005, 11 Jul. 2005, 7 Sep. 2005, 5 Oct. 2005, 7 Nov. 2005, 14 Dec. 2005, 9 Jan. 2006) The Regional Office failed to respond to these requests.

On 2 September 2005, the Regional Office sent Jones a Statement of the Case (SOC dtd 2 Sep. 2005) Jones submitted his Form 9. Jones' BVA hearing was held at VA Regional Office, Wilmington, DE, on 23 August 2006. Jones and his daughter, Mrs. Vicki Snyder, gave sworn testimony relating to the issue of informed consent and negligence as stated above. Jones asks that the Office of General Counsel request a copy of the transcript from Judge Durkin and review the transcript before reaching a decision on this request

#### SUMMARY OF ARGUMENT

Jones contends that his administrative claim, although filed after the two year claim bar period, was filed late because he was illiterate and relied on the National Veterans Service Officer of the Vietnam Veterans of America for assistance in presenting his claim. Since Jones was illiterate, he needed reading assistance for every form that he had to complete to prosecute his claim under 38 U.S.C. § 1151 and 28 U.S.C. § 2672. The National Veterans Service Officer receives half his salary from the Department of Veterans Affairs, and any failure on his part to explain to Jones his rights under law should be imputed to the Department of Veterans Affairs.

Jones asserts that he did not give informed consent to the hernia repair surgery because he was illiterate and no one explained to him the risks associated with hernia repair, including adhesions and the risk of post-operative peritonitis.

Jones also contends that he has furnished ample evidence of negligent conduct on the part of Dr. Eisenberg and those physicians, nurses and students who took part in his operation

## Veterans Assistance Program

A Pro Bono Litigation Program Sponsored by Widener University School of Law & Delaware Volunteer Legal Services, Inc. 4601 Concord Pike P.O. Box 7474 • Wilmington, DE 19803-0474

R.00m 219 School of Law Prof. Reed: Direct Dial Number, 302-477-2070

Tel: (302) 477-2090 Fax: (302) 477-2257 tjreed@mail.widener.edu

#### 24 August 2006 BY CERTIFIED MAIL

Tim S. McClain General Counsel Department of Veterans Affairs 810 Vermont Ave. N.W. Washington, DC 20420

R.E. David E. Jones, Administrative Claim, Request for Reconsideration

Dear Mr. McClain:

David E. Jones, claimant, respectfully requests reconsideration of his Administrative Tort Claim, which was denied by the Office of Regional Counsel on 5 June 2006 on two grounds: (a) failure to file a timely administrative claim; and (b) failure to establish negligence or a wrongful act or omission on the part of any employee of the federal government.

## A. Two Year Period Within Which to File Administrative Claim

Jones requests that you reconsider the find that his administrative claim was untimely filed for the following reasons.

Mr. Jones is illiterate. Unless written matter is read and explained to him, he is not capable of understanding and comprehending his rights and obligations. His failure to file a Form 95 within two years after his failed hemia repair was due to confusion in his mind about the claim for benefits under 38 U.S.C. § 1151. This contention is supported by Mr. Jones' affidavit, attached to this request for reconsideration as Attachment A.

## B. EVIDENCE OF INTENTIONAL OR NEGLIGENT WRONGS

## 1. Intentional Wrongs

Mr. Jones is illiterate. He informed the VA Medical Center staff at the time of his hernia repair that he had trouble reading. He was not given a release form did not sign a release form

#### R\_EQUEST FOR RECONSIDERATION PAGE TWO

and no consent to surgery is in his VA claim file. Any injury that flowed from an operation which was not subject to informed consent as required by VA Handbook 1004.1 was a battery and the Secretary of Veterans Affairs is responsible for that harm done.

#### 2. Negligent Acts

Mr. Jones' VA medical record was reviewed by Dr. David Shulkin M.D., at that time Chief of Medicine at Temple University Hospital, Philadelphia, PA. He identified four specific acts of negligent conduct. One of those acts in his opinion, was the lack of informed consent. In addition to the absence of consent: Dr. Shulkin noted that:

- i. Failure to give written discharge instructions
- ii. Failure to use pre-operative antibiotics for a high risk patient.

In his opinion, these were instances where the VAMC medical personnel failed to give adequate care and in particular, failure to use pre-operative antibiotics. Doctor Shulkin could not form an expert opinion on the operation itself since the post-operative summary on the original hernia repair is not part of Jones' VA claim file. Since this is an administrative claim, Mr. Jones is in no position to engage in formal discovery to obtain the missing documents from his hernia repair.

Doctor Shulkin's report was submitted to the Office of Regional Counsel in 2004. A copy is attached to the request for reconsideration for your convenience.

## C. BRIEF IN SUPPORT OF REQUEST FOR RECONSIDERATION

A brief in support of this request for reconsideration is attached to this request.

Sincerely.

Thomas J. Reed

Prof. of Law & Staff Attorney

TJR:tir Encl:

Cy: David E. Jones, Vicki Snyder